

# Learning Together

A review of the quality of care provided to adults with a learning disability when admitted to hospital acutely unwell.

**EXTENDED  
REPORT**



# LEARNING TOGETHER

*A review of the quality of care provided to adults with a learning disability who were admitted to hospital acutely unwell.*

A report published by the National Confidential Enquiry into Patient Outcome and Death (2026)

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*Cohort: All patients aged 18 years and over, with a learning disability, who were admitted to hospital as an emergency between 1st July and 30th September 2024 inclusive.*

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# NOTES FOR READERS

## Definition of a learning disability

A learning disability is currently defined by three core criteria: a significant impairment of intellectual functioning, a significant impairment of social functioning, and both impairments arising before adulthood. While not everyone with a learning disability has a formal assessment of cognitive function, the gold standard approach would be a cognitive assessment with an assessment of adaptive functioning. For many, it is not always necessary to undertake a formal assessment e.g. most people with Down Syndrome have a learning disability at a moderate level, and to provide the support needed, knowledge of their adaptive skills is more important than knowing their level of cognitive function. There is a tool available in primary care to aid identification of a learning disability, which relies on knowledge of the person’s adaptive skills, but this does not work so well in secondary care settings.<sup>[1-3]</sup>

It is important to differentiate a learning disability from a learning difficulty, which affects the way a person learns specific skills or processes information in certain areas (such as reading, writing, spelling or mathematics) but does not affect overall intelligence. Examples of learning difficulties include dyslexia and dyscalculia.<sup>[4]</sup>

It is worth noting a further potential area for confusion in terminology. ‘Intellectual disability’, is a term used more globally and in research, particularly the United States of America, where the term ‘learning disability’ would be equivalent to ‘learning difficulty’ in the UK. No evidence was found in this study of the term ‘intellectual disability’ being used.

## Severity of a learning disability

Until recently it was also common to identify different levels of learning disability; mild, moderate, severe and profound, based on IQ testing. However, there is a now a move towards classifying the severity of a learning disability on social functioning. While we know this is a less evidence-based concept, we asked clinicians to estimate the severity of the learning disability so we could look at the severity and outcomes (Figure 1).

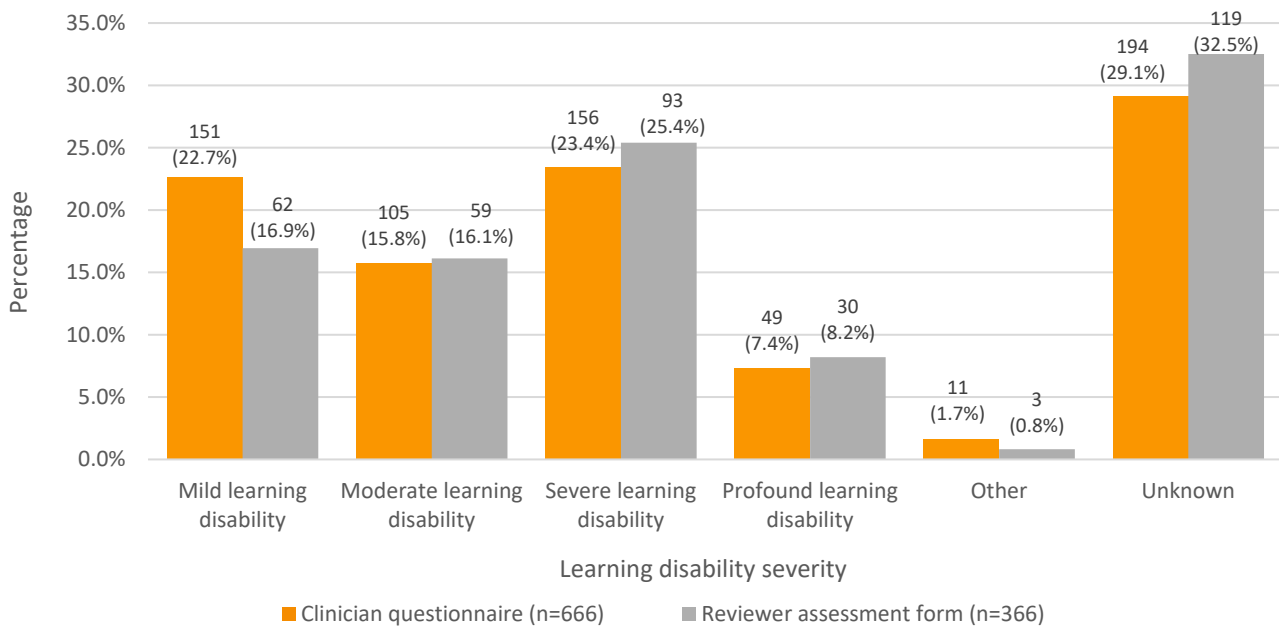


Figure 1 Learning disability severity comparing data sources  
*Clinician questionnaire and reviewer assessment form data*

# INTRODUCTION FROM OUR CHAIR

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In the UK, 2.16% of adults are believed to have a learning disability, that is around 1.5 million people.<sup>[5]</sup> Data from deaths notified to and reviewed by integrated care boards as part of 'Learning from Lives and Deaths - people with learning Disability and Autistic people' (LeDeR), has found that on average, people with a learning disability die 20 years younger than the general population.<sup>[6]</sup> This report adds to that work by investigating how emergency care is provided to all people with a learning disability, and not just those who died.

Recognising that a patient has a learning disability is a vital first step towards providing appropriate care. Where this has not been recognised, confusion about the definition of a learning disability and a learning difficulty may result in inconsistent identification, coding and treatment of people with a learning disability. A lack of accurate coding means that patients with a learning disability who could not be identified through hospital data may have missed being included as part of this study, or similar reviews.

Having identified that a patient has a learning disability, it is a legal requirement that reasonable adjustments, such as playing music to enable someone to remain calm, are identified and made to ensure that the healthcare provided meets the needs of the individual. These adjustments should be documented and shared to support care across all healthcare settings.

Knowing that someone has a learning disability would enable appropriate adjustments to be identified and shared at referral and start the moment they reach the hospital. Electronic alerts can be sent to the learning disability services and a standardised assessment triggered to assess the individual's baseline function and identify what support they need. This is important as the study confirmed that many people had medical complexity and were on multiple medications. The use of up-to-date health and care passports facilitates the sharing of this information. However, opportunities to review passports were often missed and decisions regarding care were often based on limited information.

One of the most important determinants of outcome was the involvement of carers in hospital care. It was also noted that reasonable adjustments were more likely to be made if a carer was involved. However, carers themselves need support and highlighted free parking, open visiting hours, food and access to toilets on the ward as facilities that they would find most useful. Many hospitals reported the use of a carer's passport, but few carers were aware of these.

The involvement of acute hospital learning disability teams to support patients and clinical teams also improved the quality of care provided. Although these multidisciplinary services should be available seven days a week, inevitably patients are also cared for by clinical teams without specialist training. The study found that the assessment of mental capacity was inconsistent and many clinicians lacked confidence in carrying them out. Training and upskilling in the understanding and assessment of mental capacity should be a priority.

People with a learning disability and their carers should be at the centre of decision-making about hospital care. Understanding and meeting the care needs of people with learning disabilities is everyone's responsibility, not just that of specialist services.

I would like to thank everyone involved in the production of this report.



Dame Suzy Lishman, NCEPOD Chair

# IMPROVING THE CARE PROVIDED TO PATIENTS WITH A LEARNING DISABILITY ADMITTED TO HOSPITAL

NCEPOD reviewed the care of adults with a diagnosed learning disability who attended/were admitted to hospital as an emergency between 1<sup>st</sup> July and 30<sup>th</sup> September 2024. Care was reviewed using 666 clinician questionnaires, 366 sets of case notes, 144 primary care questionnaires, 199 organisational questionnaires, 832 healthcare professional survey responses and 82 patient/carer surveys.

Use the correct terminology.

**LEARNING DISABILITY** and **LEARNING DIFFICULTY** are not the same and using 'LD' does not help.

119/366 (32.5%) patients were described as having a learning difficulty rather than a learning disability and the two terms were often used interchangeably.



**LEARNING DISABILITY**

Describes a significant impairment of intellectual and social functioning, both arising before adulthood



**LEARNING DIFFICULTY**

Describes the way a person learns specific skills or processes information

Accurately record a person's identified learning disability in the electronic patient record/clinical notes and in learning disability registers/lists.

175/196 (89.7%) organisations reported using alerts or flags on electronic patient records. However, only 310/583 (53.2%) patients had such alerts.



Assess and implement reasonable adjustments for patients with a learning disability – ideally proactively.

Only 292/666 (43.8%) patients and/or their carer were asked if any reasonable adjustments were needed during the admission.

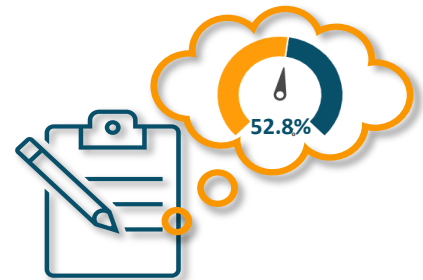


Reasonable adjustments were more likely if there was an alert on the patient's record.

Use decision support tools to aid healthcare professionals assessing mental capacity in patients with a learning disability.

121/229 (52.8%) patients who did not have a formal assessment should have received one.

Only 169/277 (61.0%) healthcare professionals reported being confident in undertaking mental capacity assessments in patients with a learning disability.



Consistently and continuously involve people with a learning disability in their care during a hospital admission.

200/366 (54.6%) patients were involved in decisions regarding their care in the acute setting and in 148/353 (41.9%) cases there was no involvement of the patient or the patient's carer at discharge.



54.6% of patients involved during their stay

41.9% of patients/carers involved at discharge



Commission equitable acute hospital learning disability services.

Only 35/186 (18.8%) learning disability services were multidisciplinary, 69/186 (37.1%) were a single profession and 82/186 (44.1%) a single individual.

**Multidisciplinary team**



© NCEPOD/Healthcare Improvement Organisation



Single profession team

**One person**



# RECOMMENDATIONS

These recommendations have been formed by a consensus exercise involving all those listed in the acknowledgements. The recommendations have been independently edited by medical editors experienced in developing recommendations for healthcare audiences to act on. The recommendations highlight areas that are suitable for regular local clinical audit and quality improvement initiatives by those providing care to this group of patients. The results of such work should be presented at quality or governance meetings and action plans to improve care should be shared with executive boards.

1	<p>Accurately record a person’s identified learning disability in the electronic patient record/clinical notes and in learning disability registers/lists.</p> <ul style="list-style-type: none"> <li>▪ This information should be accessible across healthcare settings to ensure prompt recognition and proactive care for patients with a learning disability on arrival at hospital.</li> </ul>
FOR ACTION BY	<p>Integrated care boards and local commissioners in discussion with primary/community care, hospital trusts/health boards and associated learning disability services as well as electronic patient record providers.</p>
RATIONALE FOR THE RECOMMENDATION	<p>Diagnosis of a learning disability was not always recorded on a register/list or patient record systems/in clinical notes. In addition, patients were commonly recorded as having a learning difficulty or the terms used interchangeably.</p> <p>The current digital infrastructure is embedding inequity for such a vulnerable population. A digital system that can be viewed and accessed across all healthcare settings would enable a structured and proactive response to be able to meet the needs of a person with a learning disability arriving in hospital and prevent healthcare professionals repeating questions or needing to actively share information across services.</p> <p>There are numerous stages of a patient pathway where assessments are made and could be used to check that a learning disability is correctly recorded for future reference.</p>
ASSOCIATED GUIDANCE	<p><a href="#">NICE QS187 LEARNING DISABILITY: CARE AND SUPPORT OF PEOPLE GROWING OLDER</a>  <a href="#">NHS ENGLAND: REASONABLE ADJUSTMENT FLAG</a>  <a href="#">NHS ENGLAND: IMPROVING IDENTIFICATION OF PEOPLE WITH A LEARNING DISABILITY GUIDANCE FOR GENERAL PRACTICE</a>  <a href="#">OLIVER MCGOWAN MANDATORY TRAINING</a>  <a href="#">PAUL RIDD LEARNING DISABILITY TRAINING</a></p>
<a href="#">SUGGESTIONS TO AID LOCAL IMPLEMENTATION OF THIS RECOMMENDATION</a>	

<h1>2</h1>	<p>Assess and implement reasonable adjustments for patients with a learning disability. This should be undertaken:</p> <ul style="list-style-type: none"> <li>Proactively if the reasonable adjustments have been flagged, and in place when the patient arrives in hospital</li> <li>As soon as practicable after arrival/admission to hospital and be reassessed throughout the admission.</li> </ul> <p><i>The reasonable adjustments should be recorded in the patients electronic record/notes register/list for future admission and on the person's <a href="#">reasonable adjustment digital flag</a> which will be mandatory in England from September 2026.</i></p>
<p><b>FOR ACTION BY</b></p>	<p>Integrated care boards and local commissioners in discussion with their hospital trusts/health boards.</p>
<p><b>RATIONALE FOR THE RECOMMENDATION</b></p>	<p>This study found that patients and their carers were often not asked about the reasonable adjustments they needed during their hospital admission. There is a legal duty to deliver reasonable adjustments for patients. Increased appointment times, a quiet waiting area and easy-read information are often offered but future commissioning needs to consider overall equity of care with a focus on preventative approaches and early healthcare for people with a learning disability. Reasonable adjustments such as support with scans could reduce diagnostic overshadowing when symptoms are misattributed to a disability.</p>
<p><b>ASSOCIATED GUIDANCE</b></p>	<p><a href="#">NHS ENGLAND: REASONABLE ADJUSTMENTS</a>  <a href="#">NHS ENGLAND: REASONABLE ADJUSTMENT FLAG</a>  <a href="#">NHS ENGLAND: ACCESSIBLE INFORMATION STANDARD</a></p>
<p><b><a href="#">SUGGESTIONS TO AID LOCAL IMPLEMENTATION OF THIS RECOMMENDATION</a></b></p>	

<h1>3</h1>	<p>Use decision support tools to aid healthcare professionals when assessing mental capacity in patients with a learning disability.</p>
<p><b>FOR ACTION BY</b></p>	<p>Integrated care boards and local commissioners in discussion with their hospital trusts/health boards as well as Royal Colleges and specialty associations.</p>
<p><b>RATIONALE FOR THE RECOMMENDATION</b></p>	<p>A person with a learning disability should not be presumed to lack mental capacity to make health related decisions. There was inconsistency in how mental capacity assessments and best interest decisions were made for the patients in this study. Furthermore, healthcare professionals reported a lack of confidence in assessing the mental capacity of patients with a learning disability.</p>

<b>ASSOCIATED GUIDANCE</b>	<a href="#">NHS ENGLAND: GUIDANCE TO SUPPORT IMPLEMENTATION OF THE MENTAL CAPACITY ACT IN ACUTE TRUSTS FOR ADULTS WITH A LEARNING DISABILITY</a> <a href="#">NHS ENGLAND: MENTAL CAPACITY ASSESSMENT FLOWCHART</a> <a href="#">HEALTH NI GOVERNMENT: MENTAL CAPACITY ACT</a>
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**SUGGESTIONS TO AID LOCAL IMPLEMENTATION OF THIS RECOMMENDATION**

<h1>4</h1>	<p>Consistently and continuously involve people with a learning disability in their care during a hospital admission. This should be from the point of arrival through to discharge. Include:</p> <ul style="list-style-type: none"> <li>▪ Support from carers as appropriate.</li> <li>▪ Reasonable adjustments at all stages, e.g., using communication tools to support conversations.</li> </ul>
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<b>FOR ACTION BY</b>	Integrated care boards and local commissioners in discussion with their hospital trusts/health boards.
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<b>RATIONALE FOR THE RECOMMENDATION</b>	The report found that people with a learning disability were inconsistently involved in decisions regarding their care. Similarly, carers were not always involved as appropriate. Carers who know the patient well are a valuable resource, but they should not be over-burdened with care duties while a patient is in hospital nor replace the nursing care.
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<b>ASSOCIATED GUIDANCE</b>	<a href="#">NHS ENGLAND: INVOLVING PEOPLE WITH A LEARNING DISABILITY, AUTISTIC PEOPLE AND FAMILY CARERS</a> <a href="#">NICE: NG150 SOCIAL AND COMMUNITY SUPPORT FOR CARERS</a> <a href="#">DHSC: STATUTORY GUIDANCE. CARE AND SUPPORT STATUTORY GUIDANCE. PERSON CENTRED CARE AND SUPPORT PLANNING</a>
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**SUGGESTIONS TO AID LOCAL IMPLEMENTATION OF THIS RECOMMENDATION**

<h1>5</h1>	<p>Commission local learning disability support services to enable equitable access to care for patients with a learning disability who attend or who are admitted to hospital. Consider:</p> <ul style="list-style-type: none"> <li>▪ Using multidisciplinary community learning disability services to provide an in-reach service.</li> <li>▪ Upskilling all healthcare professionals to care for people with a learning disability.</li> <li>▪ Locally assessing how many patients are seen annually to determine the size of the service needed. This would be aided by improved recognition and recording of patients with a learning disability (see recommendation 1).</li> </ul>
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<b>FOR ACTION BY</b>	Integrated care boards and local commissioners in discussion with their
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	hospital trusts/health boards.
<b>RATIONALE FOR THE RECOMMENDATION</b>	<p>This study highlighted that acute hospital learning disability services did not always exist and when they did, it was often just one person. This did not allow for a 24/7 service needed to care for patients admitted as an emergency. Acute hospital learning disability services provide important support to teams caring for patients with a learning disability who may have limited experience. They can advocate for and optimise communication between patients, carers and clinical teams to support day-to-day care.</p> <p>Input from the community learning disability team, who are likely to have known the person and supported them for many years, would be invaluable. They also have connections with primary care and other support agencies, such as accommodation support. Good liaison with the community learning disability team may also facilitate hospital discharge.</p>
<b>ASSOCIATED GUIDANCE</b>	<p><a href="#">ROYAL COLLEGE OF EMERGENCY MEDICINE: LEARNING DISABILITIES TOOLKIT V2</a></p> <p><a href="#">HEALTH NI GOVERNMENT: LEARNING DISABILITY SERVICE MODEL</a></p>
<b><u>SUGGESTIONS TO AID LOCAL IMPLEMENTATION OF THIS RECOMMENDATION</u></b>	

**Key stakeholders who should take note of this report include:** all healthcare providers in all healthcare settings. Royal College of General Practitioners, Royal College of Emergency Medicine, Royal College of Physicians, Royal College of Physicians of Edinburgh, Royal College of Nursing, Royal College of Paramedics, Royal College of Surgeons of England, Royal College of Surgeons of Edinburgh, Royal College of Physicians and Surgeons of Glasgow, Association of Surgeons of Great Britain & Ireland, Royal College of Anaesthetists, Association of Anaesthetists, Royal College of Speech and Language Therapists, Chartered Society of Physiotherapy, Royal College of Occupational Therapists, Royal College of Radiologists, Independent Healthcare Providers, Royal College of Obstetricians and Gynaecologists, Royal College of Psychiatrists, Royal Pharmaceutical Society, Academy of Medical Royal Colleges, Society for Acute Medicine, specialty associations, social services, Patients Association, Learning Disability England, Down's Syndrome Association, Down Syndrome UK, MENCAP, Carers UK, Carers Trust, Carers Network, Challenging Behaviour Foundation, Foundation for People with Learning Disabilities.

# 1 METHODS

## Study advisory group

A multidisciplinary group of clinicians was convened to steer the study from design to completion, define the objectives of the study and advise on the key questions. The group comprised a person with lived experience of a learning disability, healthcare professionals in emergency, intensive care and acute medicine, general practice and surgery, as well as allied health professionals and experts in the field, and healthcare professionals.

## Study aims and objectives

The objectives of the study were to identify avoidable and modifiable factors associated with poor quality of care in patients with a learning disability admitted to hospital when acutely unwell, including:

- Guidelines/protocols in use for the management of acute illness in patients with a learning disability
- Organisational structures in place to deliver care and reasonable adjustments to patients with a learning disability
- Areas for improvement in the investigation and treatment of patients with a learning disability.

## Hospital participation

Data were included from NHS hospitals in England, Wales, Northern Ireland and Jersey.

## Study population and case ascertainment

### Inclusion criteria

All patients with a learning disability aged 18 years and over, who were admitted to hospital as an emergency between 1st July and 30th September 2024 inclusive. Patients were identified retrospectively using F70-F79 ICD10 codes in any position at discharge and/or learning disability registers within the acute trust/health board.

### Exclusion criteria

Patients admitted as a day case, including same day emergency care (SDEC) admissions, as there would not be enough data to review.

### Identification of a sample population

A pre-set spreadsheet was provided to every local reporter to identify all patients meeting the study criteria during the defined time period. From this initial cohort, up to six patients were randomly selected from each hospital for inclusion in the study.

## Data collection

### Clinician questionnaire

A clinician questionnaire was sent to the named consultant caring for each patient. This collected data on the care provided throughout the admission, focusing on investigation, treatment, reasonable adjustments and mental capacity.

### **Primary care questionnaire**

A primary care questionnaire was sent to the named general practitioner for patients in the sample. This short questionnaire collected data on the organisational structures in place in the GP practice that promote quality care for patients with a learning disability who have recently been admitted to hospital.

### **Organisational questionnaire**

An organisational questionnaire was sent to every hospital with an emergency department to collect data around the organisational structures, staffing provision and policies to care for this group of patients.

### **Case notes**

Copies of the case notes were requested for the included admission of each patient for peer review. A list detailing the elements of the case notes that were required was provided to the NCEPOD local reporters, who collated the notes from each participating trust/health board.

### **Peer review of the case notes and questionnaire data**

A multidisciplinary group of case reviewers comprising consultants, resident doctors and clinical nurse specialists from the following specialties: emergency, intensive care, acute medicine, general practice and surgery, and allied health professionals were recruited to peer review the case notes and associated clinician questionnaires.

Using a semi-structured electronic questionnaire, each set of case notes was reviewed by at least one reviewer within a multidisciplinary meeting. A discussion, chaired by an NCEPOD clinical co-ordinator, took place at regular intervals, allowing each reviewer to summarise their cases and ask for opinions from other specialties or raise aspects of the case for further discussion.

### **Surveys**

An online anonymous clinician survey collected information on the training, experience and opinions of clinicians who treat people with a learning disability.

Online anonymous carer and patient surveys, aimed at people with a learning disability and those who work with them, collected data on their individual experiences of being admitted to hospital as an emergency.

Surveys were distributed via the NCEPOD website, relevant charities, the SAG, case reviewers and local reporter network. Surveys were also provided in an easy read format and could be completed via the telephone.

### **Data analysis**

Following cleaning of the quantitative data, descriptive data summaries were produced. Qualitative data collected from the case reviewers' opinions and free-text answers in the clinician questionnaires were coded, where applicable, according to content to allow quantitative analysis. As the methodology provides a snapshot of care over a set point in time, with data collected from several sources to build a national picture, denominators will change depending on the data source, but each source is referenced throughout the document. This deep dive uses a qualitative method of peer review, and anonymised case studies have been used throughout this report to illustrate themes. The sampling method of this

enquiry, unlike an audit, means that data cannot be displayed at a hospital/trust/health board/regional level.

#### **Data analysis rules**

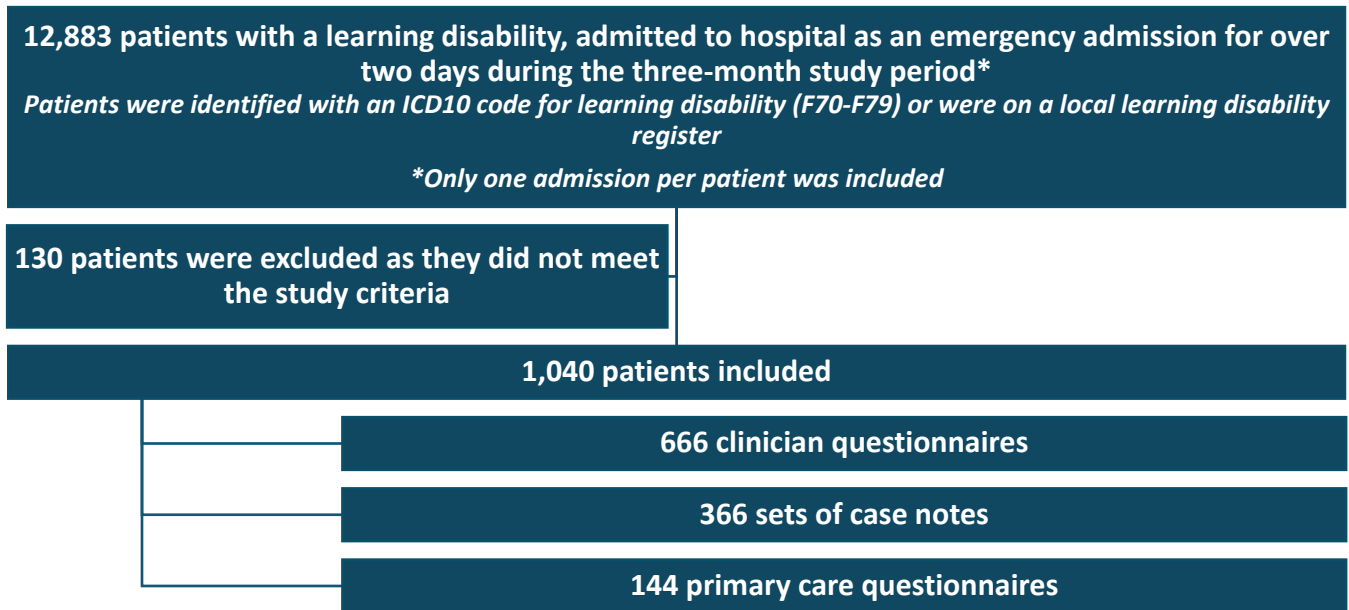
- Small numbers have been suppressed if they risk identifying an individual.
- Any percentage under 1% has been presented in the report as <1%.
- Percentages were not calculated if the denominator was less than 100 so as not to inflate the findings, unless to compare groups within the same analysis.
- There is variation in the denominator for different data sources and for each individual question as it is based on the number of answers given.

#### **Information governance**

All data received and handled by NCEPOD complied with all relevant national requirements, including the General Data Protection Regulation 2016 (Z5442652), Section 251 of the NHS Act 2006 14 (PIAG 4-08(b)/2003, App No 007), and the Code of Practice on Confidential Information. Each patient was given a unique NCEPOD number.

## 2 DATA RETURNED AND THE STUDY POPULATION

### Data returns



### Organisational data

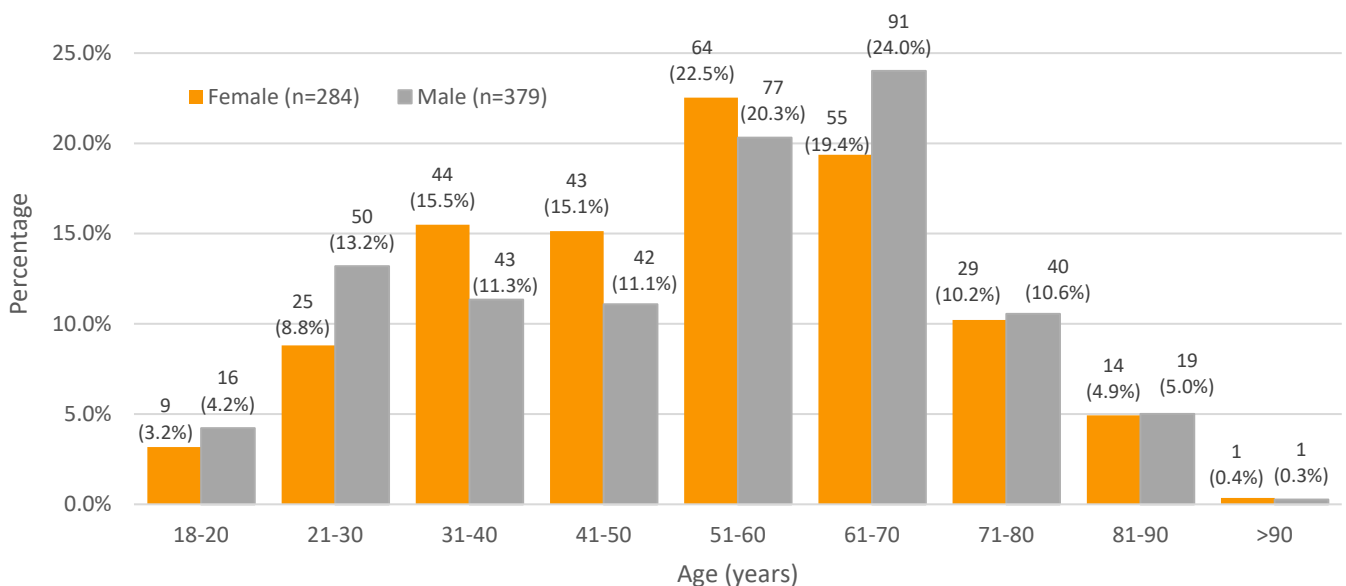
- Organisational questionnaire: 199 hospital questionnaires returned

### Survey data

- Health and social care professional survey: 832 surveys returned
- Carer survey: 50 surveys returned
- Patient survey: 32 surveys returned

### Study population demographics

The mean age of the study population was 53 years, with ages ranging from 18-92 years (F2.1).



F2.1 Age (years) and sex of the study population;  $n=666$ ,  $mean=53$ ,  $median=56$ ,  $mode=58$

Clinician questionnaire data

The study population had a slightly higher proportion of White British or White other compared with [National Census](#) data (89.2% versus 81.7%), although the ethnicity of 59/666 patients was unknown (T2.1).<sup>[7]</sup> There are concerns that people with a learning disability from ethnic minority populations may not be identified or diagnosed, and this finding may support these concerns.<sup>[8]</sup>

T2.1 Ethnicity	Study population		National Census 2021
	Number of patients	%	%
White British/White - other	520	89.2	81.7
Asian/Asian British (Indian, Pakistani, Bangladeshi, Chinese, other Asian)	30	5.1	9.3
Black/African/Caribbean/Black British	18	3.1	4.0
Other	9	1.5	2.1
Mixed/multiple ethnic groups	6	1.0	2.9
<b>Subtotal</b>	<b>583</b>		
Unknown	59		
Not recorded	24		
<b>Total</b>	<b>666</b>		

*Clinician questionnaire data*

Just under half of patients in the study lived in their own homes prior to admission (288/643; 44.8%) (T2.2), of which 146/288 (50.7%) were living with parents or family and 109/288 (37.8%) lived alone.

T2.2 Usual place of residence	Number of patients	%
Own home	288	44.8
Supported living	154	24.0
Residential home	90	14.0
Nursing home	88	13.7
Other	21	3.3
Homeless	2	<1
<b>Subtotal</b>	<b>643</b>	
Unknown	23	
<b>Total</b>	<b>666</b>	

*Clinician questionnaire data*

Most patients were receiving either full-time (279/492; 56.7%) or part-time social care support (117/492, 23.8%) (T2.3).

T2.3 Patients were receiving social support/care	Number of patients	%
Yes - full-time care	279	56.7
Yes - part-time care	117	23.8
No	96	19.5
<b>Subtotal</b>	<b>492</b>	
Unknown	174	
<b>Total</b>	<b>666</b>	

*Clinician questionnaire data*

There were 342/565 (60.5%) patients who had a physical disability, which was most commonly reported as a physical impairment 249/342 (72.8%) although sensory impairments were also common (T2.4 and T2.5). It is important to note that the presence or absence of a physical disability could not be recorded for 101/666 (15.2%) of the study population.

T2.4 The patient had a physical disability	Number of patients	%
Yes	342	60.5
No	223	39.5
<b>Subtotal</b>	<b>565</b>	
Not recorded	101	
<b>Total</b>	<b>666</b>	

*Clinician questionnaire data*

T2.5 Physical disabilities the patient had	Number of patients	%	% of total population
Physical impairment	249	72.8	44.1
Speech impairment	132	38.6	23.4
Visual impairment	67	19.6	11.9
Hearing impairment	39	11.4	6.9
Other	53	15.5	9.4
<b>Total</b>	<b>342</b>		<b>565</b>

*Clinician questionnaire data. Answers may be multiple*

Only 41/631 (6.5%) patients had no pre-existing comorbidities, while 197/631 (31.2%) had a single comorbidity and 396/631 (62.8%) had multimorbidity (unknown in 35). The most common comorbidities in this group of patients were neurological (291/631; 46.1%) and cardiovascular (161/631; 25.5%) conditions (T2.6). The rates of declared vision and hearing impairment are likely to be underestimates from research evidence in audiology and ophthalmology.<sup>[9]</sup>

T2.6 Comorbidities of the study population	Number of patients	%
Neurological condition	291	46.1
Cardiovascular condition	161	25.5
Respiratory condition	145	23.0
Endocrinological condition	143	22.7
Mental health condition	142	22.5
Musculoskeletal condition	115	18.2
Gastrointestinal condition	110	17.4
Renal condition	82	13.0
Obesity	48	7.6
Cancer	37	5.9
None of the above	41	6.5
Other	138	21.9
<b>Total</b>	<b>631</b>	

*Clinician questionnaire data. Answers may be multiple*

Most patients in the study were taking medications prior to admission to hospital (595/622; 95.7%) (unknown in 44), with 177/551 (32.1%) patients prescribed ten or more medications (T2.7). In 210/361 (58.2%) patients, these were psychotropic medications (unknown in five).

T2.7 Number of medications prescribed prior to admission	Number of patients	%
1	26	4.7
2-5	165	29.9
6-9	183	33.2
10+	177	32.1
<b>Subtotal</b>	<b>551</b>	
Unknown	44	
<b>Total</b>	<b>595</b>	

*Clinician questionnaire data*

There were 68/361 (18.8%) patients who were receiving antipsychotic medication which was slightly higher than levels previously reported in 2022/23, indicating that 14.4% of patients with a learning disability were prescribed antipsychotics.<sup>[10]</sup> The number of patients on antidepressants (61/361; 16.9%) was lower than in national data, which identified 22% of people with a learning disability on antidepressant medication.<sup>[10]</sup> These differences may be partly because this patient cohort presented with acute illness but would warrant further investigation as the prescribing of psychotropic medication was higher than in the general population overall.<sup>[11]</sup>

Most patients were admitted via the emergency department (536/653; 82.1%), or via their GP (77/653; 11.8%) (T2.8).

T2.8 Mode of admission	Number of patients	%
Emergency department	536	82.1
GP referral	77	11.8
Outpatient clinic	15	2.3
Urgent care centre	12	1.8
Out-of-hours service	10	1.5
Inter-hospital transfer	8	1.2
Transfer	7	1.1
Other	46	7.0
<b>Subtotal</b>	<b>653</b>	
Unknown	13	
<b>Total</b>	<b>666</b>	

*Clinician questionnaire data. Answers may be multiple*

### 3 IDENTIFICATION AND RECORDING OF PATIENTS WITH A LEARNING DISABILITY

#### CASE STUDY: GOOD CARE

A 45-year-old patient with a learning disability was admitted with a fractured ankle. A flag on the patient’s electronic record showed that they had a severe learning disability and complex needs, so the emergency department receptionist contacted the learning disability team when the patient arrived at hospital. The team was involved throughout the patient’s stay, and they were discharged home within a week.

*Reviewers thought that this highlighted how early identification via an electronic flag allowed prompt specialist input and reasonable adjustments to be actioned.*

#### CASE STUDY: ROOM FOR IMPROVEMENT

A 33-year-old patient was admitted with aspiration pneumonia. There was no clear recognition that the patient had a learning disability. Furthermore, the terms ‘learning disability’ and ‘learning difficulty’ were used interchangeably throughout the admission.

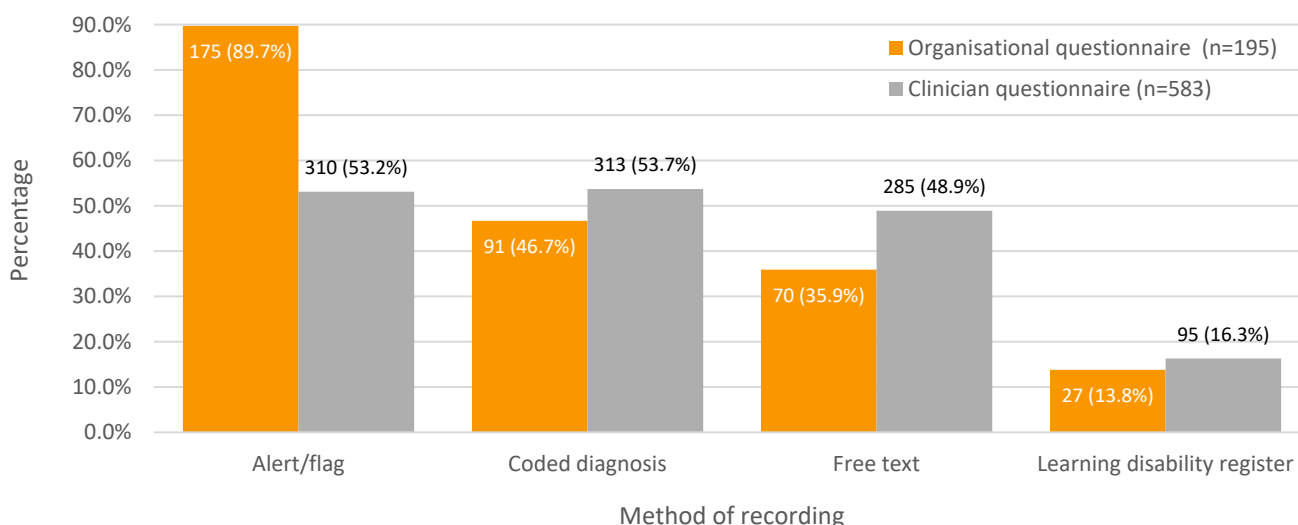
*Reviewers considered that if the patient’s learning disability had been properly recognised, this would have triggered involvement of the learning disability team, and the outcome could have been different.*

#### Hospital records systems

The Equality Act 2010 requires public bodies to consider all individuals when delivering services so that people with a disability are not disadvantaged when accessing healthcare.<sup>[12]</sup> It is recommended that a learning disability should be recorded in hospital case notes and electronic health records to enable healthcare professionals to identify if someone has a learning disability when they arrive at hospital.<sup>[13]</sup>

It was possible to identify a patient with a learning disability on the patient record system in 195/199 (98.0%) acute hospitals.

The way in which patients with a learning disability were identified and recorded varied by organisation. A total of 175/196 (89.7%) organisations reported using alerts or flags on electronic patient records, while clinicians reported only 310/583 (53.2%) patients had such alerts (F3.1).



#### F3.1 How a learning disability is recorded by data source

Organisational and clinician questionnaire data. Answers may be multiple

Review of the case notes showed that 119/366 (32.5%) patients were described as having a learning difficulty rather than a learning disability and that the two terms were often recorded interchangeably throughout the patients' notes. If patients with a learning disability were miscoded as having a learning difficulty throughout an admission they would not have been identified as part of the study population, and more importantly this could impact their care while in hospital.<sup>[14]</sup>

Reviewers gave numerous examples of the confusion between a learning disability and a learning difficulty. One reviewer noted *"shortened to 'LD' so not sure what they mean"* and another noted that the terms were *"used interchangeably in the same assessment by the same medic"*.

Healthcare professionals in acute settings and the community also reported that it was not easy to identify patients with a learning disability from electronic patient records or hospital systems, noting that it was slightly harder for healthcare professionals in acute care settings than for those in the community (178/415; 42.9% vs 171/301; 56.8%) (T3.1).

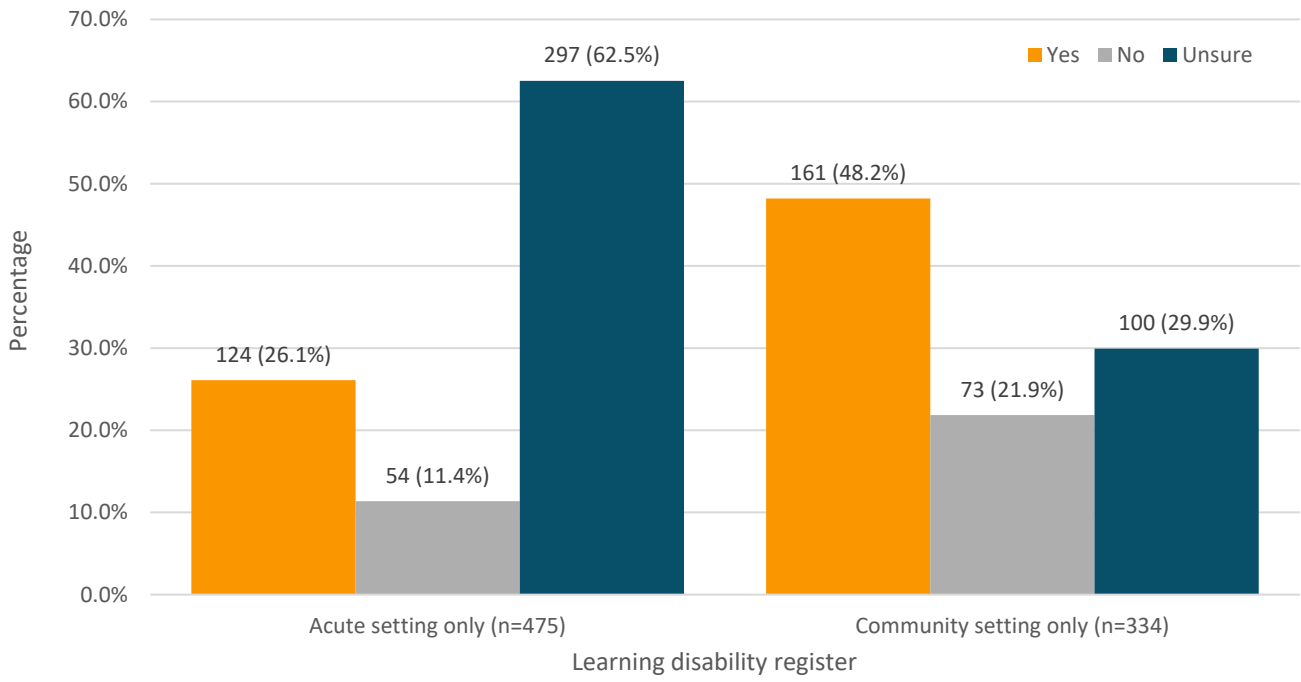
T3.1 The ease of identification of patients with a learning disability on patient record systems	Acute (physical health) setting		Community/primary care setting	
	Number of responses	%	Number of responses	%
Yes	178	42.9	171	56.8
No	237	57.1	130	43.2
<b>Subtotal</b>	<b>415</b>		<b>301</b>	
Unsure	54		33	
Not applicable	15		14	
<b>Total</b>	<b>484</b>		<b>348</b>	

*Health and social care professional survey*

This lack of clarity was compounded by unclear diagnoses and the use of a variety of terms to describe a learning disability. Often a patient would be described as having 'Down Syndrome' due to its strong association with learning disabilities and outdated terms such as 'mental retardation' were also still sometimes used.

A register of people with a learning disability could support a hospital response to the delivery of care. However, it was reported that only 27/195 (13.8%) acute hospitals had a register.

More widely there were 285/809 (35.2%) health and social care survey respondents who reported that their organisation had a learning disability register, but this was much more common in community settings than in acute settings (F3.2). In addition, 297/475 (62.5%) survey respondents working in acute settings were unsure whether a register existed in their organisation. Therefore, if a register is developed, teams will need to be aware that it is available.



### F3.2 Learning disability registers within organisations

*Health and social care professional survey*

## 4 DELIVERY OF CARE

### CASE STUDY: GOOD CARE

A 30-year-old patient with a severe learning disability, complex needs and epilepsy was admitted to hospital with pneumonia. The patient was unable to provide a history, but a full set of observations was taken when they arrived at the emergency department. Their NEWS2 was nine and they were quickly identified as rapidly deteriorating. Care was escalated appropriately and a diagnosis of sepsis secondary to pneumonia was made.

*Reviewers considered that NEWS2 had enabled a rapid response and without this the seriousness of the patient's condition could have taken longer to recognise.*

### CASE STUDY: ROOM FOR IMPROVEMENT

A 36-year-old patient with a learning disability was admitted to hospital following a fall. The patient was discharged home despite concerns from their carers regarding the patient's overall mobility and safety. No information was given on discharge around progression or safe mobility. The patient was seen by a community physiotherapist but at the time they were alone, so it was unclear whether they were able to understand and retain the information. The patient was then readmitted following another fall in the community.

*Reviewers thought learning disability team involvement could have ensured that information was provided in an accessible format and there was better communication with the patient's carers.*

### Observations and investigations

Reviewers found that 50/342 (14.6%) patients did not have a full set of observations recorded on arrival at hospital, and the frequency of re-recording was inadequate for 23/310 (7.4%) patients. The most missed elements were consciousness level and respiratory rate. Pain was not recorded for 43/50 (86.0%) patients where observations had been assessed as incomplete (T4.1).

T4.1 Omitted observations on arrival at hospital	Number of patients
Pain score	43
Consciousness level	20
Respiratory rate	13
Blood pressure	12
Oxygen saturation	11
Pulse rate	10
Temperature	9
<b>Total</b>	<b>50</b>

*Reviewer assessment form data*

The Learning from Lives and Deaths – People with a Learning Disability and Autistic People (LeDeR) 2023 report identified a delay in care or treatment in 37.2% of deaths, highlighting the importance of timely assessment and initiation of treatment.<sup>[6]</sup> Reviewers reported that 27/343 (7.9%) patients did not have all appropriate blood tests and/or investigations undertaken. There were clinically significant delays in the undertaking of these investigations for 26/332 (7.8%) patients, resulting in delayed treatment for ten patients (T4.2).

T4.2 Delays in investigations being undertaken	Clinician questionnaire		Reviewer assessment form	
	Number of patients	%	Number of patients	%
Yes	26	4.3	26	7.8
No	578	95.7	306	92.2
<b>Subtotal</b>	<b>604</b>		<b>332</b>	
Unknown	62		34	
<b>Total</b>	<b>666</b>		<b>366</b>	

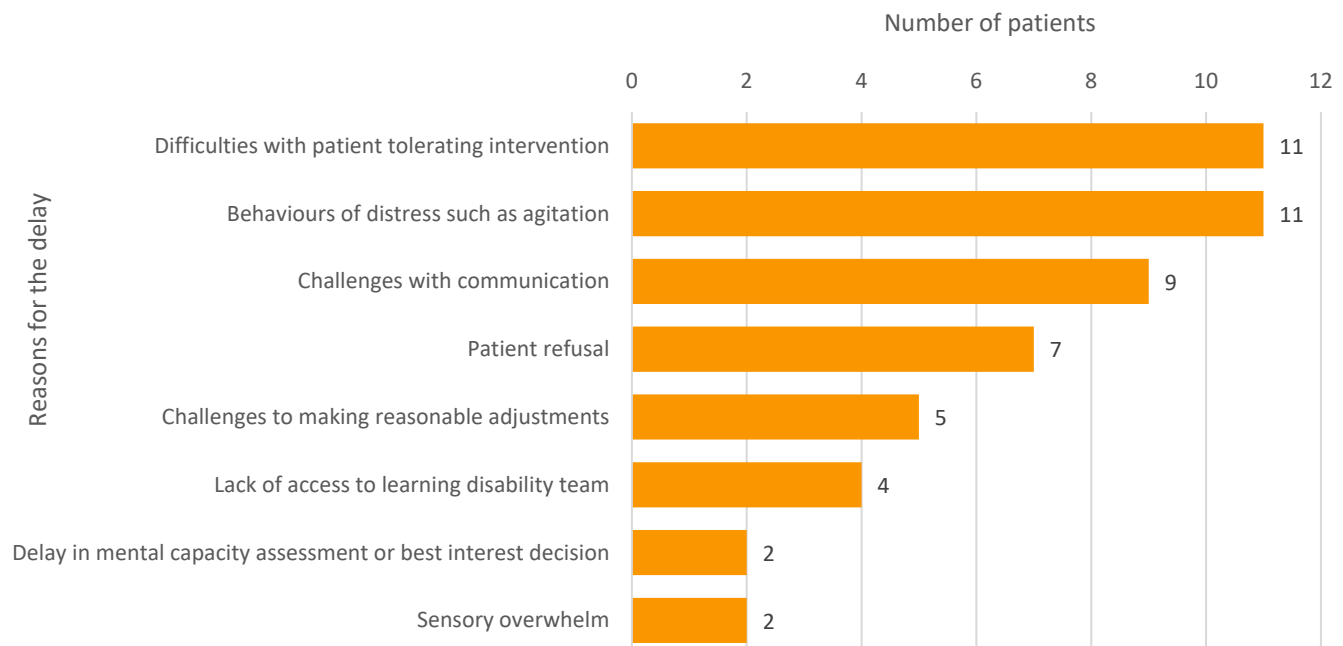
Clinician questionnaire and reviewer assessment form data

## Escalation and delays

The National Early Warning Score (NEWS2) is an essential tool for identifying the early signs of deterioration and ensuring that further assessment and treatment is commenced in a timely manner. NEWS2 offers an objective way to measure illness severity in patients with learning disabilities who may be unable to provide a clinical history. Clinicians reported the calculation of NEWS2 scores at first assessment for 559/597 (93.6%) patients. NEWS2 scores of  $\geq 5$  were reported in 112/493 (22.7%) patients.

A total of 81/629 (12.9%) patients were reviewed by the critical care outreach team during their hospital admission, with 55 patients subsequently being admitted to critical care.

Reviewers found there were delays in the delivery of care for 43/341 (12.6%) patients (unknown in 25), with 24 of these delays being attributed to the patient having a learning disability. The most common reasons for delays were difficulty tolerating interventions (11), behaviours of distress or agitation (11) and challenges with communication (9) (F4.1). Of the 24 patients who experienced a delay in the delivery of care, ten did not have any reasonable adjustments made during their admission; reviewers thought that appropriate reasonable adjustments may have prevented these delays.



### F4.1 Reason(s) for delay in the delivery of care

Reviewer assessment form data. Answers may be multiple; n=24

## Community learning disability teams

Community learning disability teams provide care when needed in the patient's home/community setting and do not have a long-term involvement during acute admissions. In this study, 322/631 (51.0%) patients reviewed were known to the community learning disability team prior to their admission.

## Acute hospital learning disability services

A learning disability service was reported to be present in 186/199 (93.5%) hospitals, with most services being employed directly (140/186; 75.3%) and based onsite (177/185; 95.7%). Only 35/186 (18.8%) learning disability services were multidisciplinary, with 69/186 (37.1%) uni-professional and 82/186 (44.1%) comprising a single individual, both of which were predominantly nurses (T4.3).

T4.3 Composition of a learning disability service	Number of hospitals	%
An individual	82	44.1
Uni-professional	69	37.1
Multidisciplinary	35	18.8
<b>Subtotal</b>	<b>186</b>	
No learning disability service	13	
<b>Total</b>	<b>199</b>	

*Organisational questionnaire data*

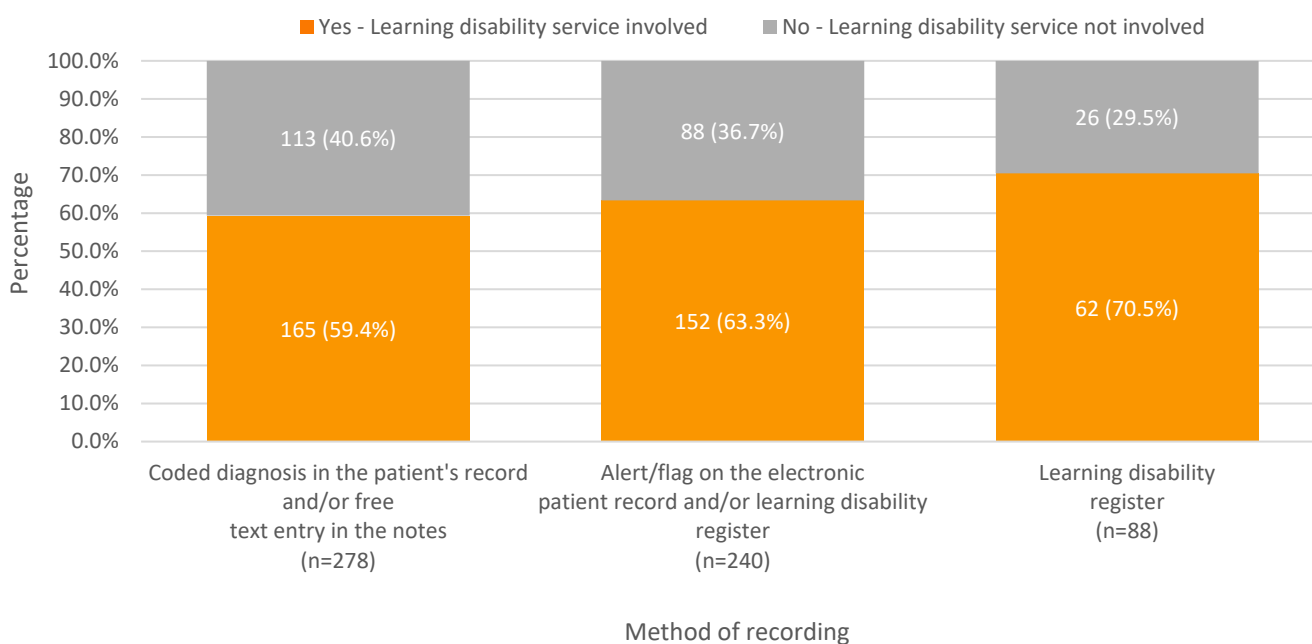
A total of 127/186 (68.3%) of acute hospital learning disability services were only available during normal working hours (Monday to Friday, 0800-1800), and only 184/418 (44.0%) of health and social care professionals surveyed stated there was sufficient access to acute hospital learning disability services in the acute setting. In total, 96/536 (17.9%) patients who were admitted via the emergency department were reviewed by the acute hospital learning disability service. Where the acute hospital learning disability service was not involved in the emergency department, reviewers stated that they should have been for a further 116 patients. Community learning disability teams provided in-reach services to support admissions in 95/188 (50.5%) acute hospitals.

Clinicians reported that acute hospital learning disability service involvement occurred at the correct time for most patients (254/275, 92.4%). However, reviewers disagreed, reporting that input was provided at an appropriate time for 125/181 (69.1%) patients and that patients received an appropriate level of input for only 141/336 (42.0%) patients. Early and consistent involvement of learning disability liaison nurses or teams is essential to support the identification of needs, reduce clinical risk, and support effective communication and planning.<sup>[15]</sup>

## Alerting the learning disability service

The Care Quality Commission (CQC) is clear that people with a learning disability have a right to access the care that they need and that this should start from the first point of contact with a hospital.<sup>[16]</sup> If the person is known to have a learning disability this should trigger a notification to the acute hospital learning disability service on their arrival in hospital. The Health Services Safety Investigations Body (HSSIB) has highlighted that people with a learning disability who are admitted to an acute hospital are often cared for by staff without specialist training, skills and experience in working with people with a learning disability.<sup>[17]</sup>

There were 169/199 (84.9%) hospitals in which a policy stated which specific clinicians should be contacted when a person with a learning disability is admitted. Responses showed that in most cases the hospital's learning disability liaison nurse was alerted (118/169; 69.8%). When a patient was on a learning disability register or had an alert in place, the learning disability service was most likely to be involved throughout the admission (165/278; 59.4% vs 62/88; 70.5%) (F4.2).



#### F4.2 Method of identifying patients with a learning disability and learning disability service involvement

*Clinician questionnaire data - patients could be identified via individual records, by flags on the system or at an organisational level in a learning disability register. Answers may be multiple*

### Identifying carers

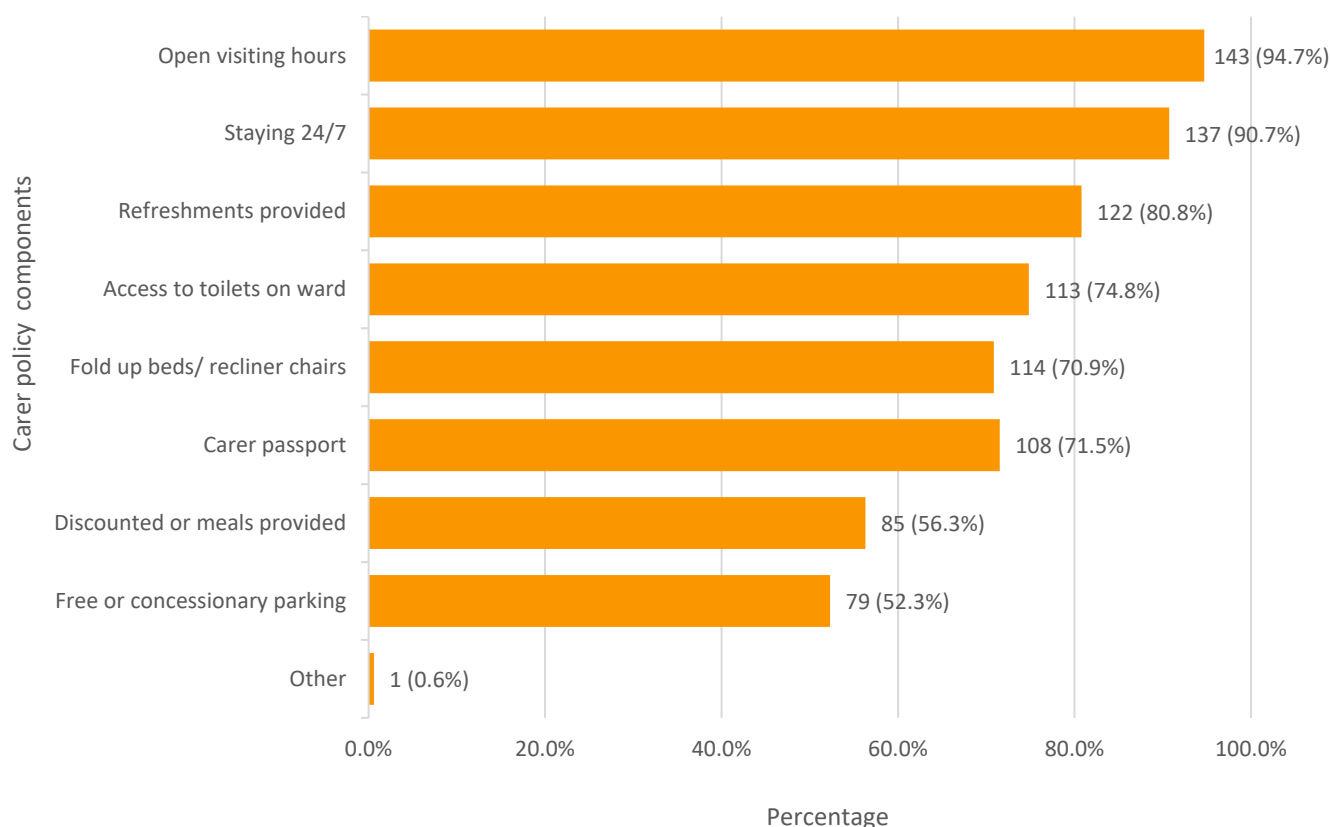
To involve carers, it must be possible for staff to be able to identify them easily. In 123/199 (61.8%) hospitals there was mostly an informal approach to identifying patients' carers. Where present, more formal examples included alerts and documentation in the patient's electronic patient record or mention in the patient's hospital passport.

Health and social care professionals identified key themes that they thought would have improved the delivery of care for patients with a learning disability when they became acutely unwell. These included improving communication, listening to relatives and carers, and enabling family members and carers who know the individual well to be present if at all possible.

In 105/151 (69.5%) hospitals a carer's passport was used to support identification of carers. These hospitals had carer policies that incorporated a carer passport scheme. However, only 2/36 carer survey respondents were aware of carer passports, while 38/40 thought that a carer passport would be helpful. A carer's charter was available in 91/137 (66.4%) hospitals; carers were made aware of this through the trust/health board websites (73/91) and information posters (59/91). However, one hospital mentioned a carer's liaison officer, and three hospitals had a carer's hub.

A total of 151/179 (84.4%) hospitals had a carer policy. The most common components in the policy reported by the clinicians were open visiting hours (143/151; 94.7%). However, the practical help offered to carers was limited. Free parking was only offered by 69/151 (45.7%) hospitals, although a few offered

concessionary parking (10/151; 6.6%), and recliner chairs (7/151; 4.6%) rather than fold-up beds (107/151; 70.9%) were offered in a small number of hospitals (F4.3).



#### F4.3 Carer policy components

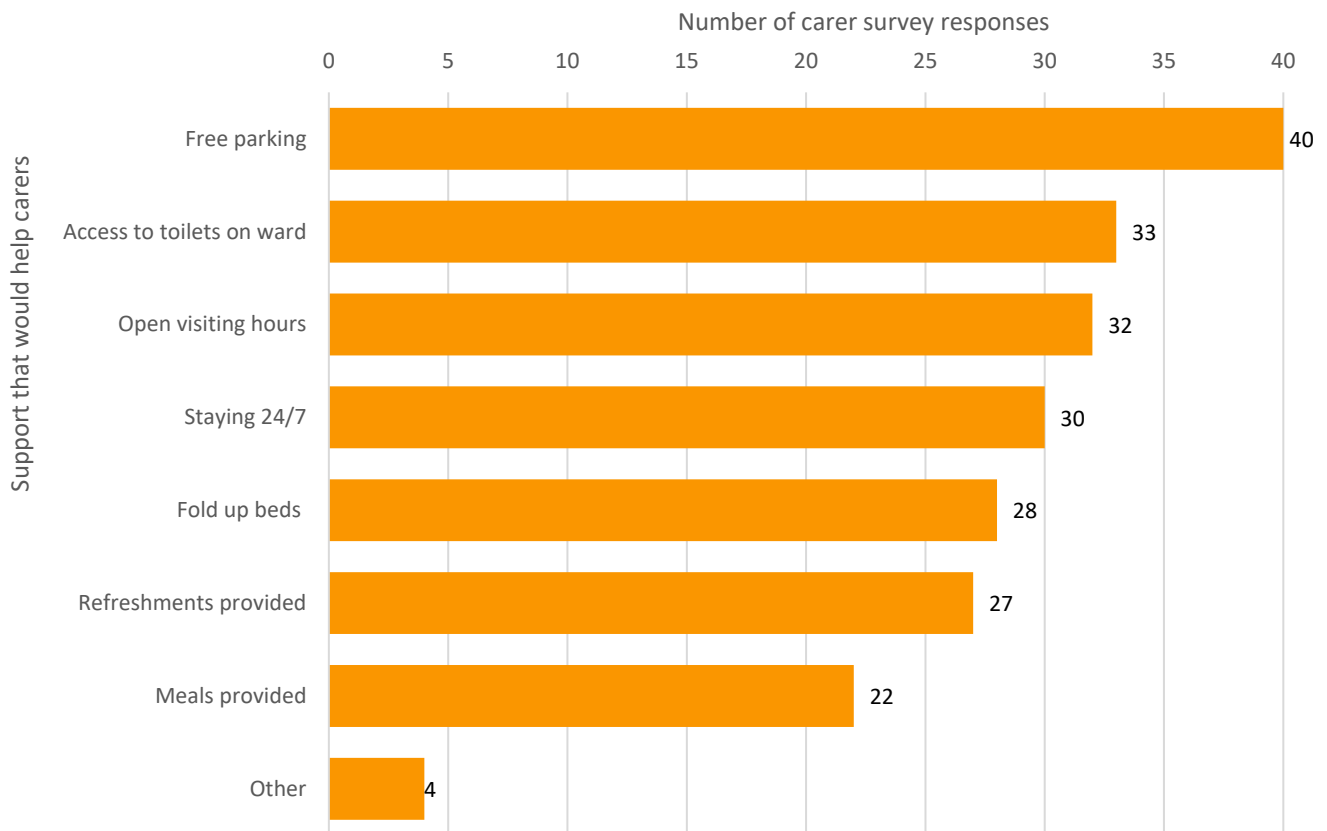
Organisational questionnaire data. Answers may be multiple; n=151

Clinicians documented that support was provided to the carer in 89/284 (31.3%) cases but for 227 patients it was not known, which could indicate that there was an unmet need (T4.4). NICE guidelines on supporting adult carers state that families and carers should be offered support that meets their needs based on assessment.<sup>[18]</sup>

T4.4 Documented that support was provided to the carer	Number of patients	%
Yes	89	31.3
No	195	68.7
<b>Subtotal</b>	<b>284</b>	
Unknown	227	
Not applicable	155	
<b>Total</b>	<b>666</b>	

Clinician questionnaire data

Although open visiting hours were the most common measure of support offered by hospitals, 10/49 respondents to the carer survey felt that they were unable to spend as much time as they needed or wanted with the person they look after. All (39/39) carer survey respondents who were able to stay in hospital with the person they looked after found it helpful. Carers said that free parking (40/46), access to toilets on ward (33/46) and open visiting hours (32/46) would be the most helpful forms of support (F4.4).



#### F4.4 Things carers would find helpful while supporting hospital admissions

Carer survey data. Answers may be multiple; n=46

### Discharge

Patients spent a median of six days in hospital, and most were discharged back to the location they were admitted from (T4.5). Where length of stay was considered inappropriate, this tended to be related to issues with restarting or changing social care packages, or safeguarding concerns. Reviewers considered that the length of stay was appropriate for most patients (298/366; 81.4%), and that care was provided in the appropriate setting (326/366; 89.1%). Where length of stay was considered inappropriate, this tended to be related to issues with restarting or changing social care packages, or safeguarding concerns.

T4.5 Discharge destination	Number of patients	%
Own home	276	42.7
Supported living	129	20.0
Nursing home	89	13.8
Residential home	81	12.5
Patient died during admission	32	5.0
Transferred to another hospital	13	2.0
Hospice	2	<1
Other	24	3.7
<b>Subtotal</b>	<b>646</b>	
Unknown	20	
<b>Total</b>	<b>666</b>	

Clinician questionnaire data

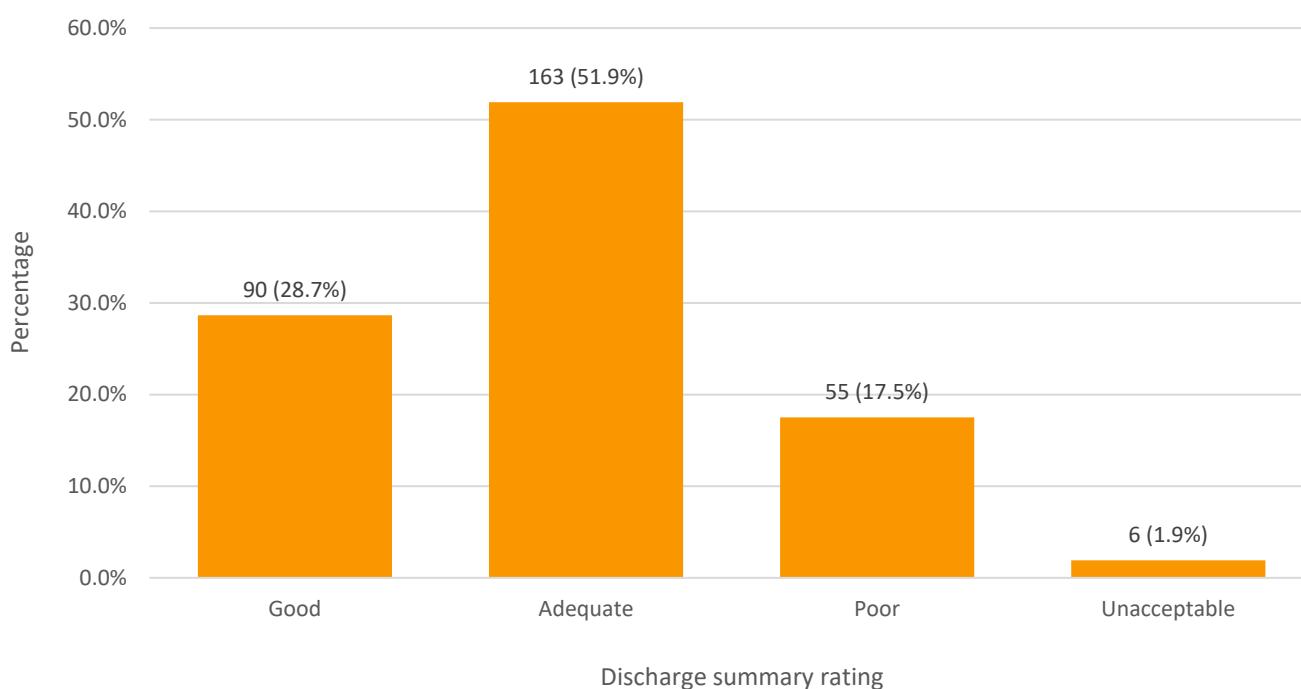
## Discharge summary

Discharge summaries were sent to the general practitioner for 552/628 (87.9%) patients (unknown in 38). Discharge summaries were provided to 118/276 (42.8%) patients who were discharged to their own home. However, discharge summaries were accessible for only 51/118 (43.2%) patients.

Most discharge summaries included information regarding the reason for admission (306/314; 97.5%) and management/treatment (284/314; 90.4%). However, reviewers found key information was often missing from discharge summaries, specifically a lack of coding related to the learning disability (T4.6). As a result, discharge summaries were rated as poor or unacceptable in 61/314 (19.4%) cases reviewed (F4.5).

T4.6 Components of the discharge summary	Number of patients	%
Reason for admission	306	97.5
Management/treatment	284	90.4
Medications	277	88.2
Follow-up arrangements	210	66.9
Coding of the learning disability	128	40.8
Mental capacity assessments	7	2.2
Reasonable adjustments made during admission	6	1.9
Other	5	1.6
<b>Total</b>	<b>314</b>	

Reviewer assessment form data. Answers may be multiple



### F4.5 Discharge summary rating

Reviewer assessment form data (n=314)

Reviewers identified inadequate follow-up for 69/293 (23.5%) patients. The main reasons for this were a lack of acute hospital learning disability or community team involvement, and social care breakdowns often leading to hospital readmission.

## **Readmissions**

In total, 115/519 (22.2%) patients were readmitted within 30 days of discharge, which was more than three times higher than readmission figures for people without a learning disability.<sup>[19]</sup> For 67/115 (58.3%) patients the readmission was related to the original admission under review. This was confirmed by reviewers, who reported that of the 29/211 (13.7%) patients readmitted to hospital, 21/29 readmissions were related to the index condition, and 14/21 patients were identified as having room for improvement regarding their original discharge planning.

## 5 PERSONALISED CARE

### CASE STUDY: GOOD CARE

A 72-year-old patient with a learning disability was admitted to hospital following a fall where they sustained a fractured neck of femur. The learning disability team were involved from the time of admission and there was clear evidence of communication around care planning with involvement of the surgical team. A clear plan was put into place for the patient's discharge.

*Reviewers thought that this case highlighted the important role of learning disability teams to support coordination of care and discharge planning.*

### CASE STUDY: ROOM FOR IMPROVEMENT

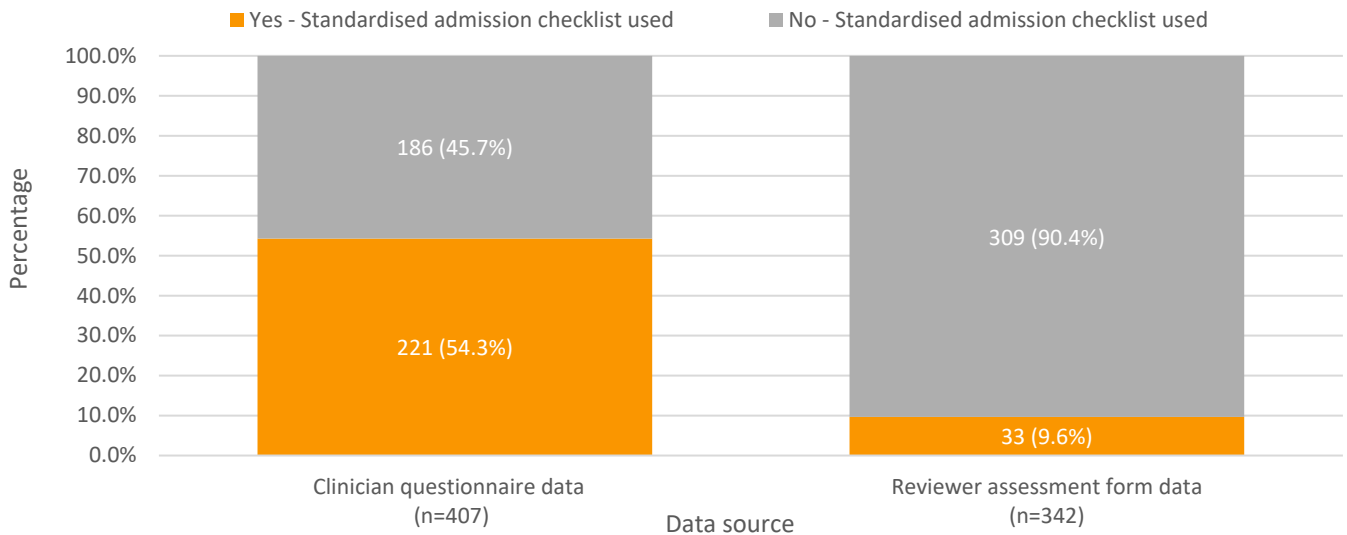
A 58-year-old patient with a learning disability was admitted to hospital with urosepsis. The patient was noted to need 24-hour care. Although they were deaf and non-verbal the patient was physically mobile and independent with activities of daily living. During the admission the patient developed an aspiration pneumonia. A decision was made for no escalation of care, despite no evidence of contact with critical care. A do not attempt cardiopulmonary resuscitation decision was put in place with the primary reason being the patient's learning disability.

*The reviewers felt this decision was potentially inappropriate, as it was not in keeping with the patient's lack of cardiorespiratory comorbidities and their prior level of function.*

### Baseline assessments

A thorough initial assessment is required as many people with a learning disability have complex medical needs and take multiple medications. The assessment can also support a patient's safety, optimise their treatment plan and maximise their outcomes while ensuring a person-centred, holistic approach. This includes an understanding of how best to communicate, what support is needed, and any known triggers or calming strategies. Learning disabilities vary widely, and individuals may have unique communication styles, sensory sensitivities or behavioural responses.<sup>[20]</sup> Having a standardised approach to assessment allows clinical staff to understand the person's individual needs and take proactive action, for example ensuring that any reasonable adjustments can be made early or triggering the involvement of acute hospital learning disability services.<sup>[20]</sup>

Despite this, only 82/199 (41.2%) participating hospitals reported having a standardised admission checklist for people with a known learning disability. Clinicians stated checklists were used for 221/407 (54.3%) patients. However, reviewers found that only 33/342 (9.6%) case records contained evidence that a standardised checklist had been used (F5.1), and as a result, they stated that baseline care needs were not recorded for 82/356 (23.0%) patients. It was also noted that for 259 patients, clinicians completing questionnaires in the hospital were unable to determine whether a checklist was used.



### F5.1 Standardised admission checklist for learning disability used by data source

*Clinician questionnaire and reviewer assessment form data*

On presentation to hospital, 382/539 (70.9%) patients were accompanied by someone they knew (T5.1), most commonly a family member or partner (205/382; 53.7%) and paid carers (181/382; 47.4%) (T5.2).

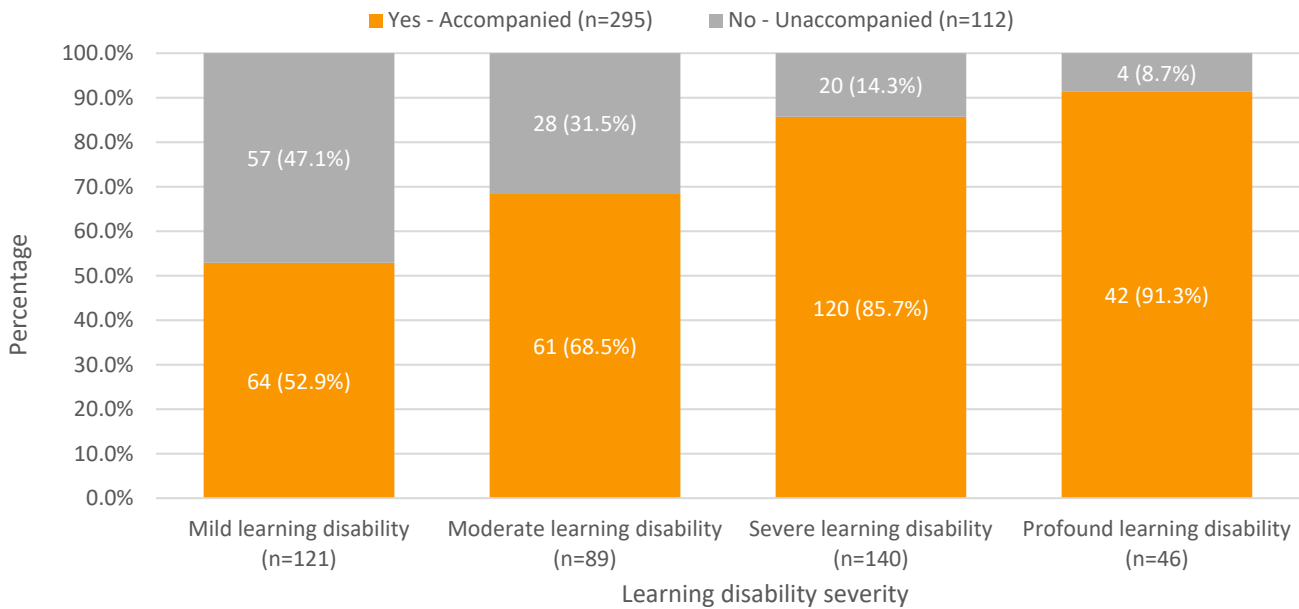
T5.1 The patient was accompanied by someone they knew	Number of patients	%
Yes	382	70.9
No	157	29.1
<b>Subtotal</b>	<b>539</b>	
Unknown	127	
<b>Total</b>	<b>666</b>	

*Clinician questionnaire data*

T5.2 Relationship of the accompanying person(s) to the patient	Number of patients	%
Family member/partner	205	53.7
Paid carer	181	47.4
Informal carer	3	<1
Relationship not known	3	<1
Other	18	4.7
<b>Total</b>	<b>382</b>	

*Clinician questionnaire data. Answers may be multiple*

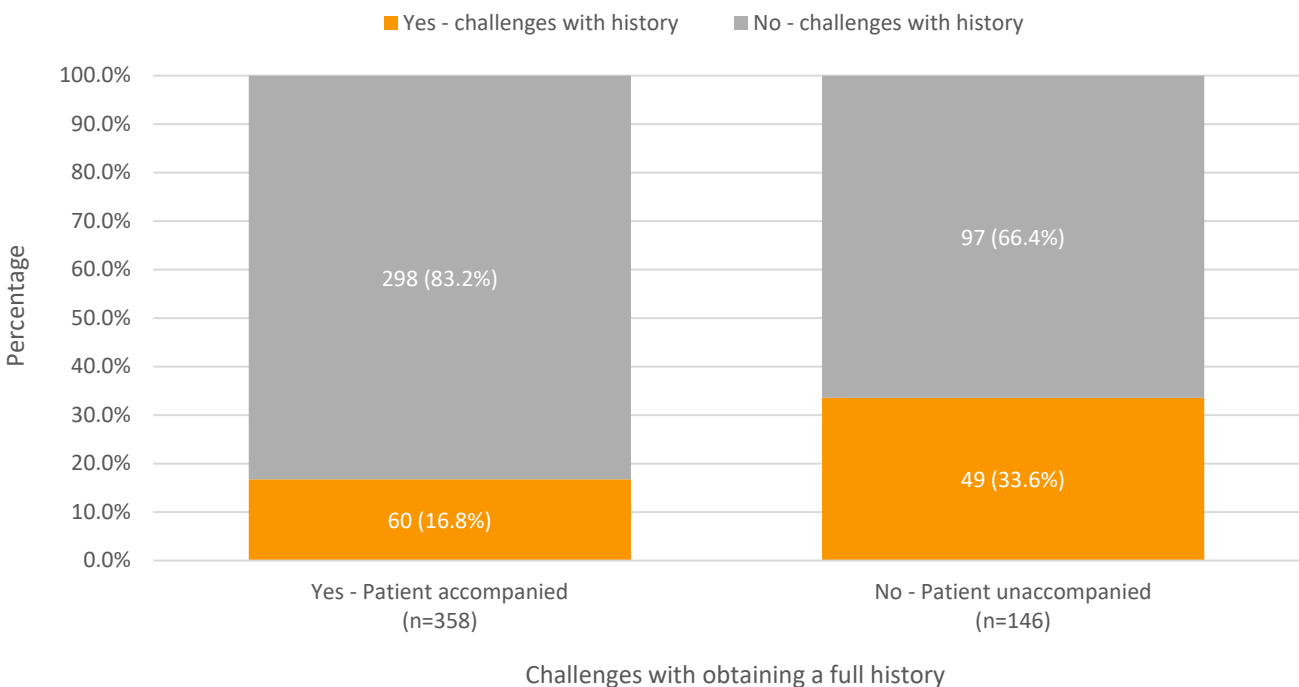
If the patient lived in their own home, they were more likely to be accompanied to hospital by a family member/partner, while patients who lived in supported living accommodation or residential homes were more likely to be accompanied by a paid carer. Patients with more severe learning disabilities were more likely to be accompanied by someone they knew on admission to hospital (F5.2).



### F5.2 Learning disability severity and patient accompanied on admission

*Clinician questionnaire data*

Clinicians found that there were challenges to getting a full medical history for 139/594 (23.4%) patients, especially when patients were unaccompanied (F5.3). Where challenges were identified by reviewers (91/366; 24.9%), these most commonly related to issues with communication (58/91; 63.7%) or the absence of a relative/carer to support history taking (30/91; 33.0%) (T5.3).



### F5.3 Challenges with obtaining a full history of the presenting problem in patients accompanied vs unaccompanied to hospital

*Clinician questionnaire data*

T5.3 Challenges to obtaining a full medical history	Number of patients
Communication (e.g. non-verbal patient)	58
No carer or advocate to support with history	30
No hospital or health and care passport	29
Patient too unwell	16
Patient distress	11
No access to previous medical records	5
Clinician time/time pressures of department	5
Unfamiliar carer	4
Sensory overwhelm	2
Other	9
<b>Total</b>	<b>91</b>

*Reviewer assessment form data. Answers may be multiple*

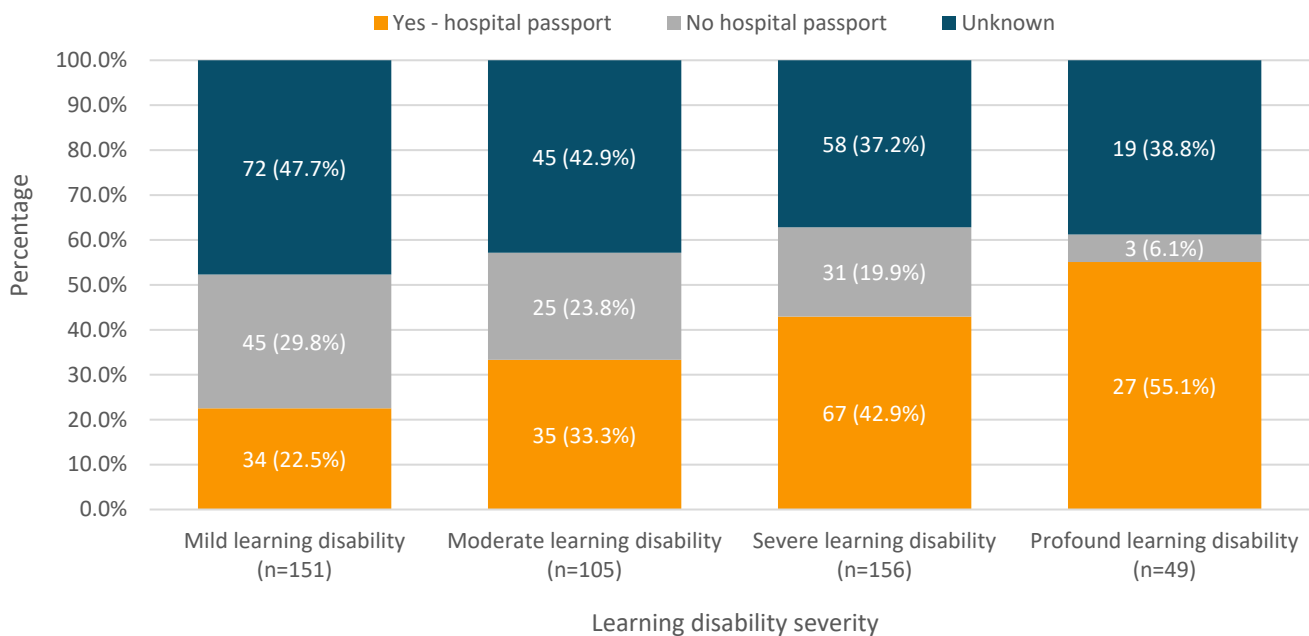
### **Hospital/health and care/patient passports**

Patient passports are usually created with input from someone familiar with the individual, helping to ensure personalised care that takes their needs and preferences into account. When utilised, patient passports are an effective tool for improving care in people with a learning disability but require greater awareness and standardisation of accessibility to optimise their effectiveness.<sup>[21]</sup>

The development of a patient passport in the community ensures that vital information is available at the time of an acute hospital admission. However, clinicians caring for the patients reported that such passports were only present for 205/666 (30.8%) patients.

Where passports were present, most were rated as good (63/94; 67.0%) or adequate (24/94; 25.5%), although there was only evidence of the passport being used in 86/145 (59.3%) cases suggesting potential issues with either access or awareness of healthcare teams. According to data from the organisational questionnaire, 177/186 (95.2%) hospitals indicated that passports could be provided to patients with learning disabilities who presented without one.

The severity of the learning disability appeared to be associated positively with the likelihood of passports being used, although they were still only present in around half of the patients with a severe or profound learning disability (F5.4).



#### F5.4 Presence of a hospital passport and learning disability severity

*Clinician questionnaire data*

### Diagnostic overshadowing

Diagnostic overshadowing refers to the wrong assumption that symptoms of an illness are due to an already diagnosed condition. An example would be attributing behaviours that were seen as challenging to a learning disability when they could be a reaction to abdominal pain, which in turn might be symptomatic of a physical health problem.<sup>[18]</sup>

Diagnostic overshadowing can lead to compromised patient care and might contribute to poorer outcomes.<sup>[22]</sup> Reviewers of the case notes identified diagnostic overshadowing more commonly (24/345; 7.0%) than the clinicians in the hospital where the patient was cared for (18/588; 3.1%) (T5.4), potentially highlighting a lack of awareness of the risk of diagnostic overshadowing by acute healthcare clinicians.

T5.4 Presence of diagnostic overshadowing	Clinician questionnaire		Reviewer assessment form	
	Number of patients	%	Number of patients	%
Yes	18	3.1	24	7.0
No	570	96.9	321	93.0
<b>Subtotal</b>	<b>588</b>		<b>345</b>	
Unknown	78		21	
<b>Total</b>	<b>666</b>		<b>366</b>	

*Clinician questionnaire and reviewer assessment form data*

Training provided to staff members was identified in 74/141 (52.5%) responses from hospitals as a gap in service provided to patients with a learning disability. Data from the health and social care survey showed that 379/491 (77.2%) respondents in acute hospitals received training in the care of people with learning disabilities.

## **Advance care plans**

Clinicians reported that 123/460 (26.7%) patients had an advance care plan at the time of admission. The likelihood of an advance care plans being in place increased with the reported severity of learning disability.

## **Do not attempt cardiopulmonary resuscitation (DNACPR) decisions**

A total of 112/538 (20.8%) patients had a DNACPR decision in place prior to hospital admission, with 80/538 (14.9%) being put in place during the acute admission (unknown or NA in 128). Where these were created during the acute hospital admission, reviewers reported that the decision to complete a DNACPR form was potentially inappropriate for 13 patients. This was often a result of a lack of clear evidence of discussions with the patient and/or carer, or a lack of clinical information other than the presence of a learning disability.

## 6 REASONABLE ADJUSTMENTS

### CASE STUDY: GOOD CARE

Carers shared many relatively small adjustments that benefited those they supported. Most were practical, such as the provision of a quiet space or side room for the person they cared for. One carer said that rather than sitting in the surgical lounge with others, the person they cared for was able to wait with their carer in their own room prior to an operation, which helped them to stay calm. Others highlighted more subtle adjustments such as the positive staff response when a woman's non-verbal sister became distressed.

*Reviewers thought that these were small changes that potentially had a big impact for patients, carers and staff.*

### CASE STUDY: ROOM FOR IMPROVEMENT

A 57-year-old patient with a learning disability was admitted with community-acquired pneumonia. There was a clinical suspicion of a pulmonary embolism (PE), but the patient refused the CT scan. There was no contact with the learning disability team and no documented assessment of mental capacity. A healthcare professional who knew the patient from a previous admission suggested an orientation to radiology as this had helped previously, but this reasonable adjustment was never actioned, and the scan was never performed. Treatment was commenced for a PE without confirmation.

*Reviewers stated that as orientation to radiology had worked previously a similar approach could have helped and enabled radiological confirmation of a PE, and supported decisions on long-term anti-coagulation.*

Reasonable adjustments involve removing barriers that disadvantage people with a disability in physical environments, processes and communication. There is a legal requirement to make reasonable adjustments for people with a disability under the Equality Act 2010 and getting these adjustments right is important to make the correct diagnostic and treatment decisions for an individual.<sup>[20]</sup>

### Reasonable adjustments policy

A policy on the use of reasonable adjustments was in place in 134/199 (67.3%) hospitals, but only 116/199 (58.3%) had a standardised approach to identify reasonable adjustments for patients with a learning disability.

The practicalities of sharing reasonable adjustment flags varied, with many hospitals having more than one approach to identifying the needs of patients (T6.1).

T6.1 How reasonable adjustment flags were share	Number of hospitals	%
Digitally on patient record	81	69.8
Digitally on patient administration system	50	43.1
Paper record	39	33.6
Pop up alert	23	19.8
National regional adjustment flag	16	13.8
Other	4	3.4
<b>Total</b>	<b>116</b>	

*Organisational questionnaire data. Answers may be multiple*

While most flags were shared digitally (81/116; 69.8%), in 39/116 (33.6%) hospitals, flags were also shared in paper notes, which inevitably could reduce staff awareness of patients' needs. The new

reasonable adjustment flag, mandated in England, provides an opportunity for sharing reasonable adjustments across healthcare settings but was only mentioned by 16/116 (13.8%) hospitals. A number of 'other' responses referred to the national flag currently being incorporated into electronic patient records as it was being rolled out at the time of this study (2025) in England.<sup>[23]</sup>

## Reasonable adjustments available

Reasonable adjustments may be made at an organisational level, such as providing accessible toilets or parking. However, for an individual, reasonable adjustments need to be personalised. The Royal College of Physicians have grouped routinely available adjustments across five areas: Time, Environment, Attitude, Communication and Help.<sup>[24]</sup> Adjustments falling under the 'Time' and 'Help' categories were most uniformly offered by hospitals. In addition, learning disability service involvement was reported as a commonly available adjustment (T6.2).

T6.2	Routinely available reasonable adjustments	Number of hospitals	%
Time	Increased appointment length	185	93.0
	Early/late appointments	180	90.5
Environment	Quiet private rooms	175	87.9
	Equipment to support sensory needs (noise cancelling headphones etc)	140	70.4
Attitude	Involving patients in decision-making	179	89.9
	Mental capacity assessments - decision support tools	167	83.9
Communication	Support from someone who knows the person and can support communication	180	90.5
	Accessible information - easy read formats	170	85.4
	Accessible information - audio-visual versions	123	61.8
	Strategies to support understanding and expression (key word signing)	140	70.4
	Learning disability service involvement	186	93.5
Help	From someone the patient knows	186	93.5
	Involving advocates	182	91.5
	Referring to hospital passport	186	93.5
	Other	40	20.1
	<b>Total</b>	<b>199</b>	

*Organisational questionnaire data. Answers may be multiple*

Other reasonable adjustments mentioned included the use of '[Language Line](#)' for patients with a learning disability for whom English is not a first language.

More than half (220/408; 53.9%) of health and social care professionals working in acute physical health hospitals reported that reasonable adjustments could be put in place routinely within their organisation (T6.3), while less than half were of the opinion that it was easy to flag adjustments needed in the patient's record (119/265; 44.9%) (T6.4).

T6.3 Routinely available reasonable adjustments	Acute (physical health)		Community/primary care	
	Number of responses	%	Number of responses	%
Yes	220	53.9	236	74.4
Variably	167	40.9	70	22.1
No	21	5.1	11	3.5
<b>Subtotal</b>	<b>408</b>		<b>317</b>	
Unsure	76		30	
<b>Total</b>	<b>484</b>		<b>347</b>	

Health and social care professional survey data

T6.4 Ease of flagging reasonable adjustments in the patient record	Acute (physical health)		Community/primary care	
	Number of responses	%	Number of responses	%
Yes	119	44.9	154	63.6
No	146	55.1	88	36.4
<b>Subtotal</b>	<b>265</b>		<b>242</b>	
Unsure	122		64	
<b>Total</b>	<b>387</b>		<b>306</b>	

Health and social care professional survey data

One example of a reasonable adjustment is the [accessible information standard](#), which is mandatory for all organisations providing NHS care in England.<sup>[25]</sup> Providing information in easy read and accessible formats supports compliance with the standard.

Only 15/187 (8.0%) hospitals always offered clinical information and letters in accessible formats. Most hospitals (135/187; 72.2%) used accessible formats inconsistently, and there was an awareness that even if organisations comply with the standard, information may still not be accessible for people with complex needs (T6.5).

T6.5 Clinical information/letters are offered in accessible formats	Number of hospitals	%
Yes - always	15	8.0
Yes - sometimes	135	72.2
No	37	19.8
<b>Subtotal</b>	<b>187</b>	
Unknown	12	
<b>Total</b>	<b>199</b>	

Organisational questionnaire data

## Asking about reasonable adjustments

A key message in the Care Quality Commission report ‘Experiences of being in hospital for people with a learning disability and autistic people’ was that people found it difficult to access care because reasonable adjustments to meet their individual needs were not always made.<sup>[16]</sup> Clinicians reported that 292/666 (43.8%) patients and/or their carers were asked if any reasonable adjustments were needed during the admission. The corresponding figure for the reviewers was lower (121/366; 33.1%) (T6.6).

T6.6 Documentation that the patient and/or their carer were asked if any reasonable adjustments were needed	Clinician questionnaire		Reviewer assessment form	
	Number of patients	%	Number of patients	%
Yes	292	43.8	121	33.1
No	374	56.2	245	66.9
<b>Total</b>	<b>666</b>		<b>366</b>	

*Clinician questionnaire and reviewer assessment form data*

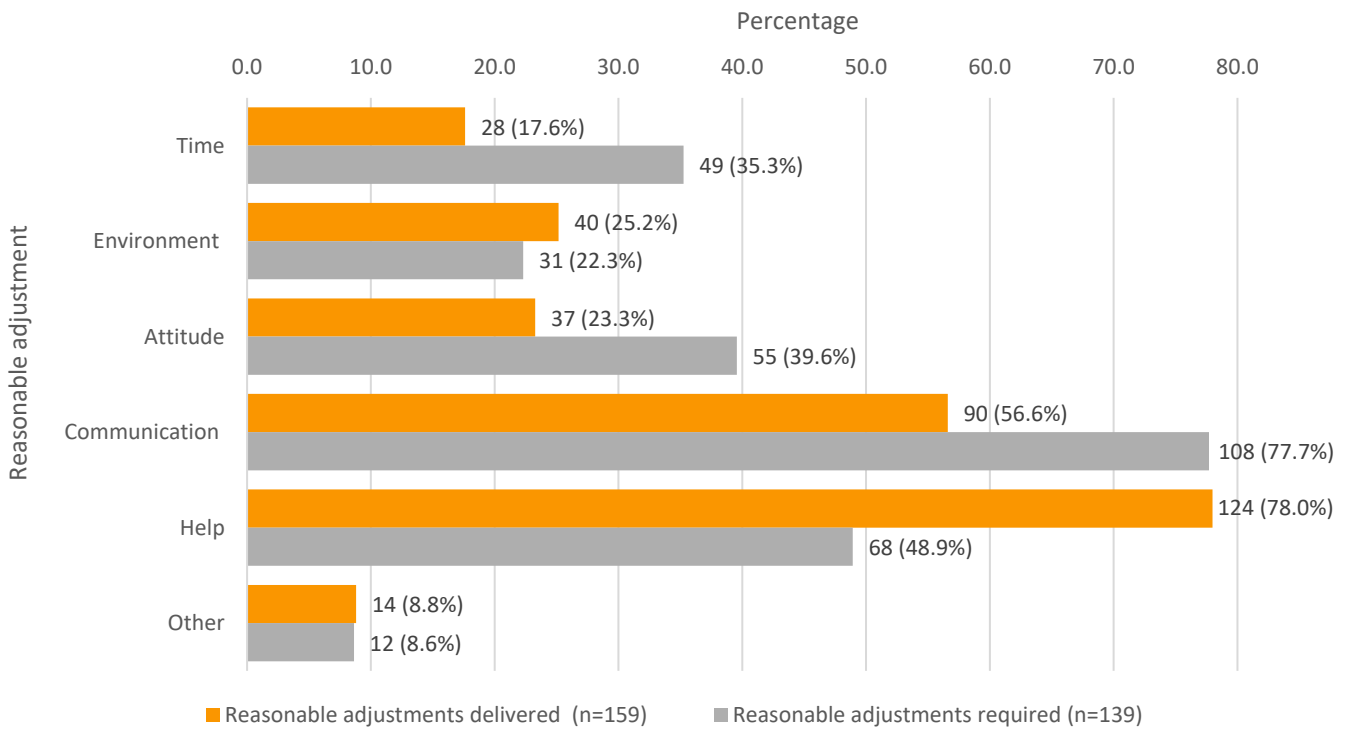
### Reasonable adjustments made

The reviewers could find documented evidence of reasonable adjustments being made for 159/366 (43.4%) patients. However, reasonable adjustments were often made inconsistently throughout the admission (77/366; 21.0%). Help (124/159; 78.0%) and Communication (90/159; 56.6%) were the most common adjustments. While many patients may not have needed any adjustments, it is important to recognise that some adjustments may not always be possible - for example, overcrowding may mean there are no available side rooms, or the acute hospital learning disability service may not be available overnight.

Clinicians identified reasonable adjustments that could have been made and could have helped 45/430 (10.5%) patients, whereas reviewers identified many more (139/279; 49.8%) patients who could have benefited from reasonable adjustments. Communication, including learning disability service input, was the most common reasonable adjustment identified as something that could have helped during the admission (108/139; 77.7%), this may not have been delivered due to pressures within the system (T6.7 and F6.1).

T6.7 Reasonable adjustments that could have been made and could have helped that were not made	Clinician questionnaire		Reviewer assessment form	
	Number of patients	%	Number of patients	%
Yes	45	10.5	139	49.8
No	385	89.5	140	50.2
<b>Subtotal</b>	<b>430</b>		<b>279</b>	
Unknown	236		87	
<b>Total</b>	<b>666</b>		<b>366</b>	

*Clinician questionnaire and reviewer assessment form data*



F6.1 Reasonable adjustments delivered to patients and reasonable adjustments that would have been beneficial  
 Reviewer assessment form data. Answers may be multiple

Reviewers found that reasonable adjustments were much more likely to have been made if the carer was involved throughout the admission (69/168; 41.1% vs 3/75; 4.0%). Reviewers determined that for 107/366 (29.2%) patients, carer involvement was inconsistent (T6.8).

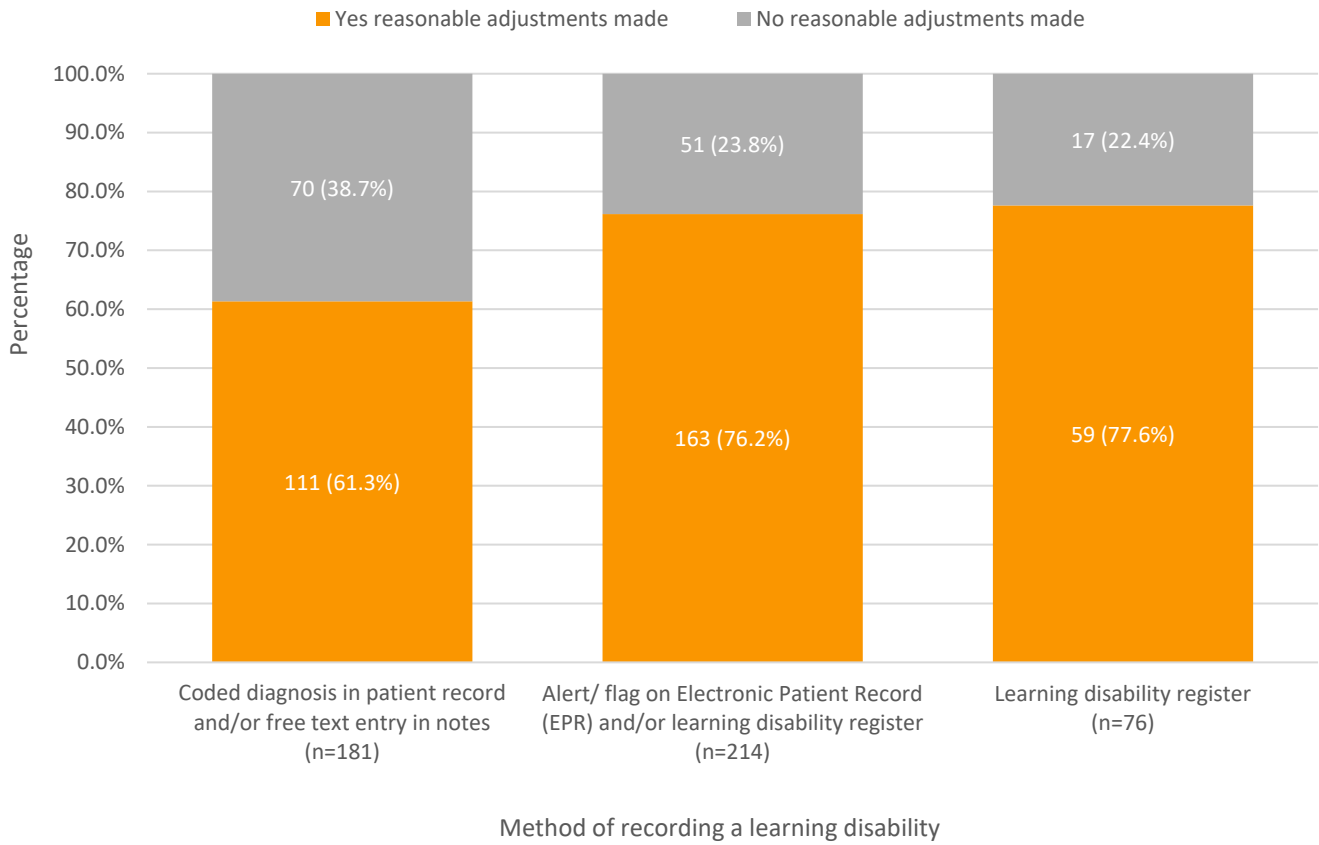
T6.8 Carer/next of kin involvement in care decisions	Number of patients	%
Yes - all the time	168	45.9
Yes - inconsistently	107	29.2
No	75	20.5
N/A - no carer/next of kin	16	4.4
<b>Total</b>	<b>366</b>	

Reviewer assessment form data

From the 50 responses received from the carers survey, 22/50 felt that changes were not offered or made to meet the needs of the person they supported.

### Effective implementation of reasonable adjustments

The effective implementation of reasonable adjustments depends on an awareness of individual needs. One reviewer noted *“the carer knew the situation well, reasonable adjustments were made without a second thought and worked closely with the family.”* Having a learning disability alert on the electronic patient record or a learning disability register meant that it was more likely that reasonable adjustments were made during the admission (F6.2).



## F6.2 Reasonable adjustment delivery by learning disability identification method

*Clinician questionnaire data*

## 7 COMMUNICATION AROUND CARE PROVIDED

### CASE STUDY: GOOD CARE

A 42-year-old patient with a profound learning disability and unable to speak was admitted with a urine infection. The patient's sibling carers were involved throughout and were able to share that when the patient was happy, they smiled and made specific sounds such as 'woo', but when experiencing pain would frown and shout out.

*Reviewers thought that sharing these 'soft signs' made it easier for the clinical team to understand how the patient was feeling, enabling the delivery of more personalised care.*

### CASE STUDY: ROOM FOR IMPROVEMENT

A 28-year-old patient with a moderate learning disability was admitted after being hit by a car. It was advised that the patient should wear a neck support until a full assessment of their cervical spine had been completed, but the patient refused. There was no evidence that the risks of not wearing the neck support were explained.

*Reviewers felt that if the risks and benefits had been shared in a way the person could understand more easily this could have helped the discussion on why a neck support was being recommended, and the patient may have made a different decision to protect their cervical spine.*

Effective communication with patients is key to the delivery of excellent healthcare. Whenever possible, a person with a learning disability should be at the centre of and involved in all decisions about their care, recognising that this may not always be feasible depending on the severity of the learning disability.

While family members and carers cannot make a consent decision on behalf of anyone else, NICE guidance on the 'care and support of people growing older with learning disabilities' recommends that the support network of a person with a learning disability should be actively involved in the planning and delivery of their care.<sup>[18]</sup>

Clinicians found evidence of attempts to involve the patient and/or their carer/next of kin in decisions around their care for 553/593 (93.3%) patients (unknown in 73).

Reviewers found that although 200/366 (54.6%) patients were involved in decisions regarding their care in the acute setting, this was often inconsistent (85/366; 23.2%). There was also inconsistent evidence of the involvement of the patients' carers/next of kin in care decisions (T7.1).

T7.1 Evidence of patient and carer involvement in care decisions	Patient involvement		Carer involvement	
	Number of patients	%	Number of patients	%
Yes - all the time	115	31.4	168	45.9
Yes - inconsistently	85	23.2	107	29.2
No	166	45.4	75	20.5
Not applicable - no carer/next of kin	-	-	16	4.4
<b>Total</b>	<b>366</b>		<b>366</b>	

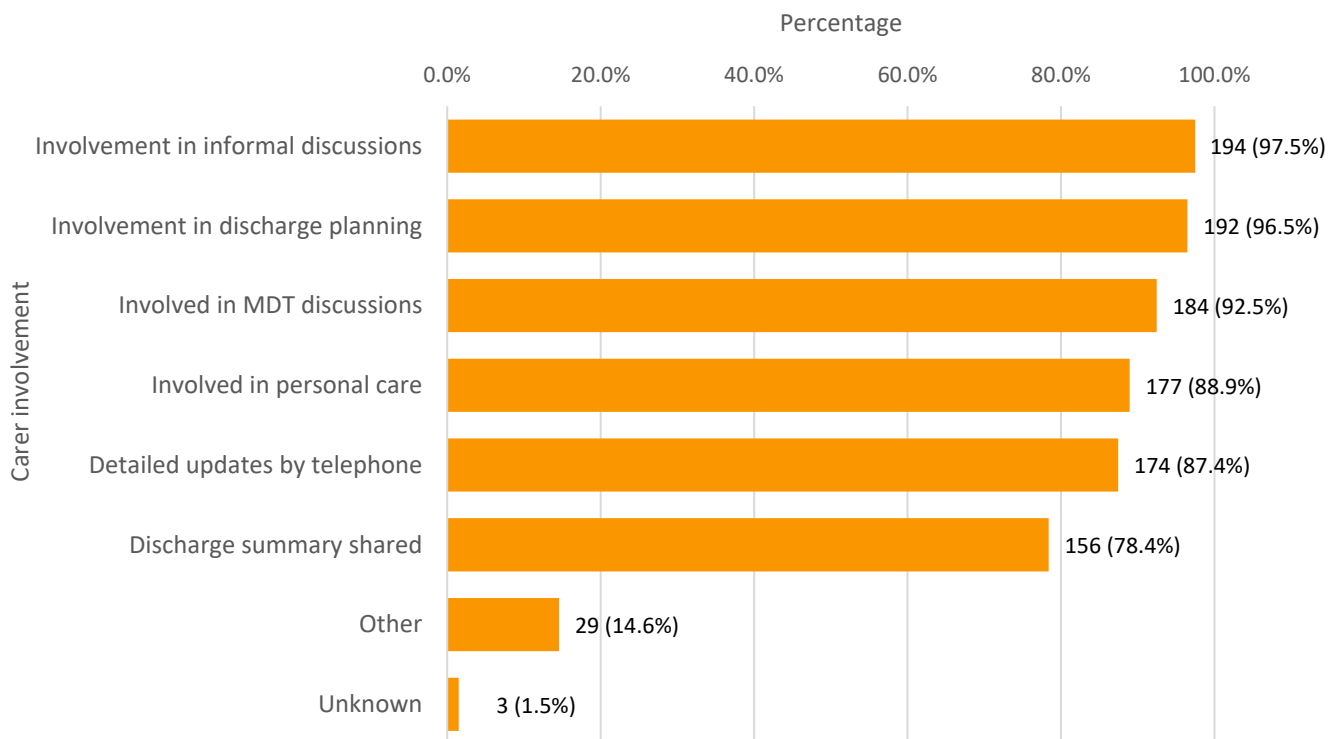
*Reviewer assessment form data*

### Carer involvement in discussions

NICE guidance on 'supporting adult carers' recommends that carers should be acknowledged as expert partners in care and their skills and knowledge about the person they care for should be valued. The

needs of the accompanying carer must also be assessed and supported, for example there may be a family history of learning disability that may need to be considered.<sup>[26]</sup>

Carer involvement was reported to take many different forms, but this often depended on the needs of the individual and sometimes included involvement in decisions regarding mental capacity and best interest decisions (F7.1).



F7.1 Carer involvement in aspects of treatment and care of the person they work with  
Organisational questionnaire data. Answers may be multiple; n=199

Carer survey respondents felt that their role was to help the people they work with ‘understand what was happening’ while in hospital (36/39) and to be a familiar presence in what can often be a daunting environment. Carers can also help the navigation of care by helping with decision-making, in addition to providing practical help such as helping the person they work with to wash and dress (33/39) or eat and drink (32/39).

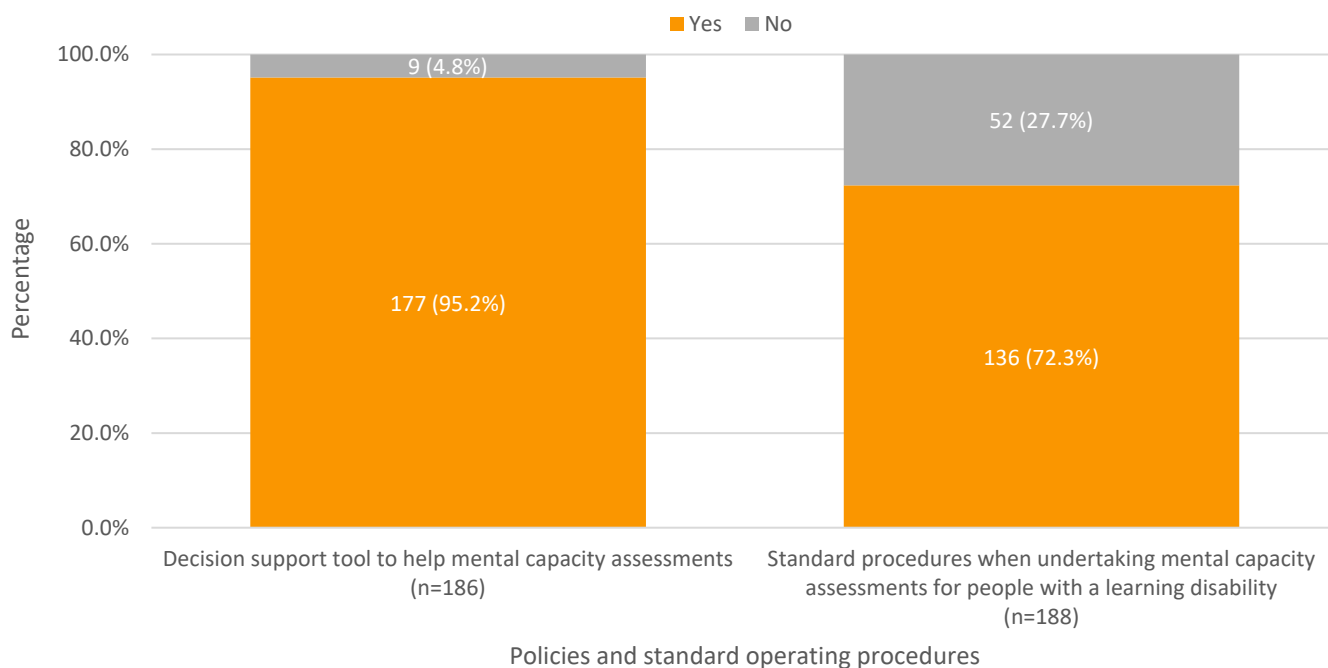
Carers possess valuable information about the individual and their health and may spot changes in behaviour, helping clinicians to identify and treat the acute illness.<sup>[20]</sup>

At discharge, reviewers found evidence of attempts to involve the patient in decisions regarding their care in 86/353 (24.4%) sets of notes, while there were attempts to involve the patient’s carer/next of kin in decisions for 174/353 (49.3%) patients. However, in 148/353 (41.9%) cases there were no attempts to involve the patient or the patient’s carer/next of kin at discharge.

### Mental capacity assessments

The Mental Capacity Act (MCA) provides the legal framework for making decisions on behalf of people who lack the capacity to make those decisions by themselves. All individuals aged 16 years and over must be treated as having decision-making capacity unless it is proven otherwise.<sup>[27,28]</sup>

A decision support tool to support mental capacity assessments was available in 177/186 (95.2%) hospitals, but only 136/188 (72.3%) had a standard operating procedure (SOP) to follow when assessing mental capacity in people with a learning disability (F7.2).<sup>[29]</sup>



#### F7.2 Organisational policies and tools supporting mental capacity assessments

*Organisational questionnaire data*

Mental capacity decisions were reported as being recorded in most hospitals (196/199; 98.5%) (T7.2). The methods used to record these decisions varied, with 138/196 (70.4%) using electronic forms and 95/196 (48.5%) using paper forms, making accessing information difficult. Other hospitals had defined electronic templates which also included decisions on DNACPR and consent for surgery, making sharing of mental capacity decisions much easier.

T7.2 How mental capacity decisions are recorded	Number of hospitals	%
Electronic form	138	70.4
Paper form	95	48.5
Variable	36	18.4
Other	27	13.8
<b>Total</b>	<b>196</b>	

*Organisational questionnaire data. Answers may be multiple*

Assessing mental capacity can be challenging because while some decisions may be relatively simple, such as someone choosing between a cup of tea or coffee, for more complex decisions patients must be able to understand what they are being asked to consent to, be able to retain the information and use that information to make a decision on the proposed treatment. Mental capacity assessments are therefore decision, time and situation specific.

When patients are admitted to hospital this can involve decisions throughout the stay and mental capacity should be assessed whenever there is reason to doubt an individual's ability to make a specific decision at a specific time.<sup>[27]</sup> Clinicians reported that formal assessments of mental capacity were made in 177/538 (32.9%) patients, but this was also unknown for 128 patients.

Reviewers reported that formal mental capacity assessments were made consistently during the admission for 104/366 (28.4%) patients, inconsistently for 33/366 (9.0%) patients and not made at all for 229/366 (62.6%) patients.

Reviewers were of the opinion that 121/229 (52.8%) patients who did not have a formal assessment of mental capacity should have received one. These findings support previous work on the variation in staff understanding and application of the Mental Capacity Act.<sup>[18]</sup>

### **Best interest decisions**

If a person is found to lack the capacity to make a specific decision in a specific timeframe, any decision made on their behalf must be in their best interests in line with the Mental Capacity Act and should be the least restrictive option to achieve the desired outcome. Clinicians reported that 161/552 (29.2%) patients had a best interest decision made during the admission. The best interest decision was recorded in paper form for 64 patients.

Reviewers identified 76/366 (20.8%) patients who refused or declined investigations or treatment. Concerns were expressed by reviewers that if patients refused treatment, the treatment or intervention was often stopped without consideration of mental capacity or best interests.

### **Restriction and restraint**

Sometimes is it necessary to restrict someone's liberty to keep them safe. In such instances, the Mental Capacity Act includes Deprivation of Liberty Safeguards (DoLS) to protect people and ensure that restrictions are only used when necessary.<sup>[27]</sup> Examples include restricting a patient to keep them safe for continuous supervision and monitoring, or use of physical restraints such as cot sides on a bed.

Reviewers found evidence of restrictive practice during the admission for 67/366 (18.3%) patients. The restrictive practice was not underpinned by a DoLS form in 39/67 patients.

Overall, clinicians reported there was a DoLS application for 77/666 (11.6%) of patients.

Reviewers noted that restraint was required during the admission for 30/366 (8.2%) patients. In 12/30 instances the restraint was physical and in 16/30 medication was used. Reassuringly, the reviewers deemed the use of medication to be appropriate for all of the patients who were given it. However, physical restraint was considered to be inappropriate for two patients, although reviewers acknowledged that there may have been limited options available out of hours.

### **Independent Mental Capacity Advocate (IMCA)**

Under the Mental Capacity Act, if a person who lacks capacity has no family or friends to represent them, an Independent Mental Capacity Advocate (IMCA) must be involved in decisions about serious medical treatment. Their role is to support and represent the person, ensuring that views, wishes and feelings are considered in decisions about them.<sup>[27]</sup>

Patients had access to IMCAs in 193/197 (98.0%) hospitals, and this was mostly within normal working hours (142/193; 73.6%) (T7.3).

T7.3 Independent Mental Capacity Advocate working hours	Number of hospitals	%
24/7	1	<1
Normal working hours - 7 days/week (e.g. 0800-1800)	11	5.7
Normal working hours - Monday-Friday (e.g. 0800-1800)	130	67.4
Extended hours - 7 days/week	5	2.6
Extended hours - Monday-Friday	3	1.6
Other	21	10.9
Unknown	22	11.4
<b>Total</b>	<b>193</b>	

*Organisational questionnaire data*

Reviewers found that IMCAs were involved for six patients (T7.4) but also identified additional patients where IMCAs should have been involved (28/254; 11.0%) (unknown in 35).

T7.4 Documented that an Independent Mental Capacity Advocate was involved	Number of patients	%
Yes	6	2.0
No	289	98.0
<b>Subtotal</b>	<b>295</b>	
Unknown	9	
Not applicable	62	
<b>Total</b>	<b>366</b>	

*Reviewer assessment form data*

### CASE STUDY: GOOD CARE

A 69-year-old individual with a severe learning disability was admitted to hospital with a fractured neck of femur after a fall. Surgery was recommended but the surgeon considered that the patient did not have the capacity to consent to an operation. The learning disability liaison nurse was involved, an Independent Mental Capacity Advocate was appointed and, after discussions with the carers, it was agreed that surgery was in the person's best interests. All discussions were well-documented.

*Reviewers thought that the surgeon had made an excellent assessment of the patient's mental capacity and ensured that the best care was delivered without undue delay.*

### Consent for surgery

In total 244/648 (37.7%) patients were reviewed by a surgical team during the admission and 101/654 (15.4%) underwent surgery (T7.5). While this study did not explicitly ask if an assessment of mental capacity was made at the time the patient gave consent for surgery, it was noted that a record of a formal assessment of mental capacity was carried out at any point during the admission for 36/76 patients who underwent surgery (unknown in 25). For patients who are unable to give consent, a Consent Form 4 is used which requires a statement of a best interests discussion as well as a documented mental

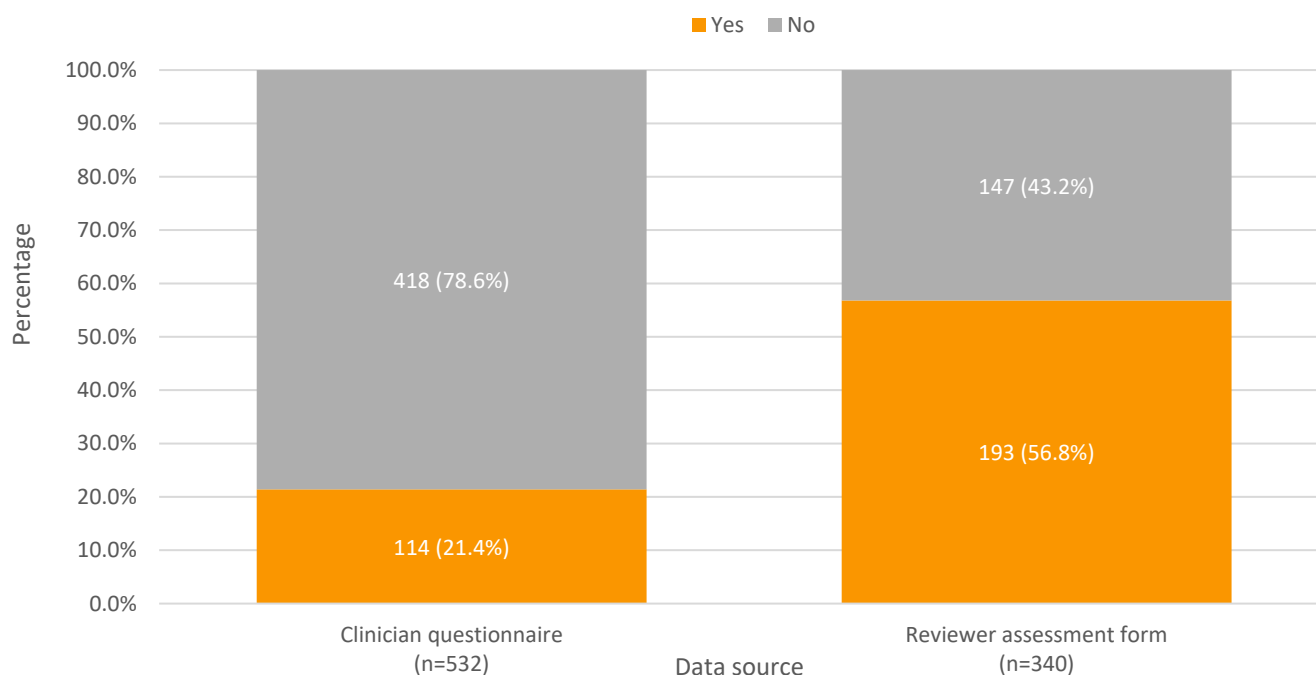
capacity assessment. A Consent Form 1 is for patients who have capacity and will include some patients with a mild learning disability. It was not documented which form was used. However, reviewers highlighted that best practice would be to record a mental capacity assessment separately.

T7.5 Surgical input during the admission	Underwent surgical team review		Underwent surgery	
	Number of patients	%	Number of patients	%
Yes	244	37.7	101	15.4
No	404	62.3	553	84.6
<b>Subtotal</b>	<b>648</b>		<b>654</b>	
Unknown	18		12	
<b>Total</b>	<b>666</b>		<b>666</b>	

*Clinician questionnaire data*

### Improving mental capacity assessments

Both the clinicians and reviewers considered that there could be improvements in the assessment of mental capacity (F7.3). Suggestions included involving learning disability services and making reasonable adjustments so patients could understand what they were being asked. Carers highlighted the value they could add when decisions had to be made if the person they look after did not have mental capacity.



### F7.3 Improvements in mental capacity assessments by data source

*Clinician questionnaire and reviewer assessment form data*

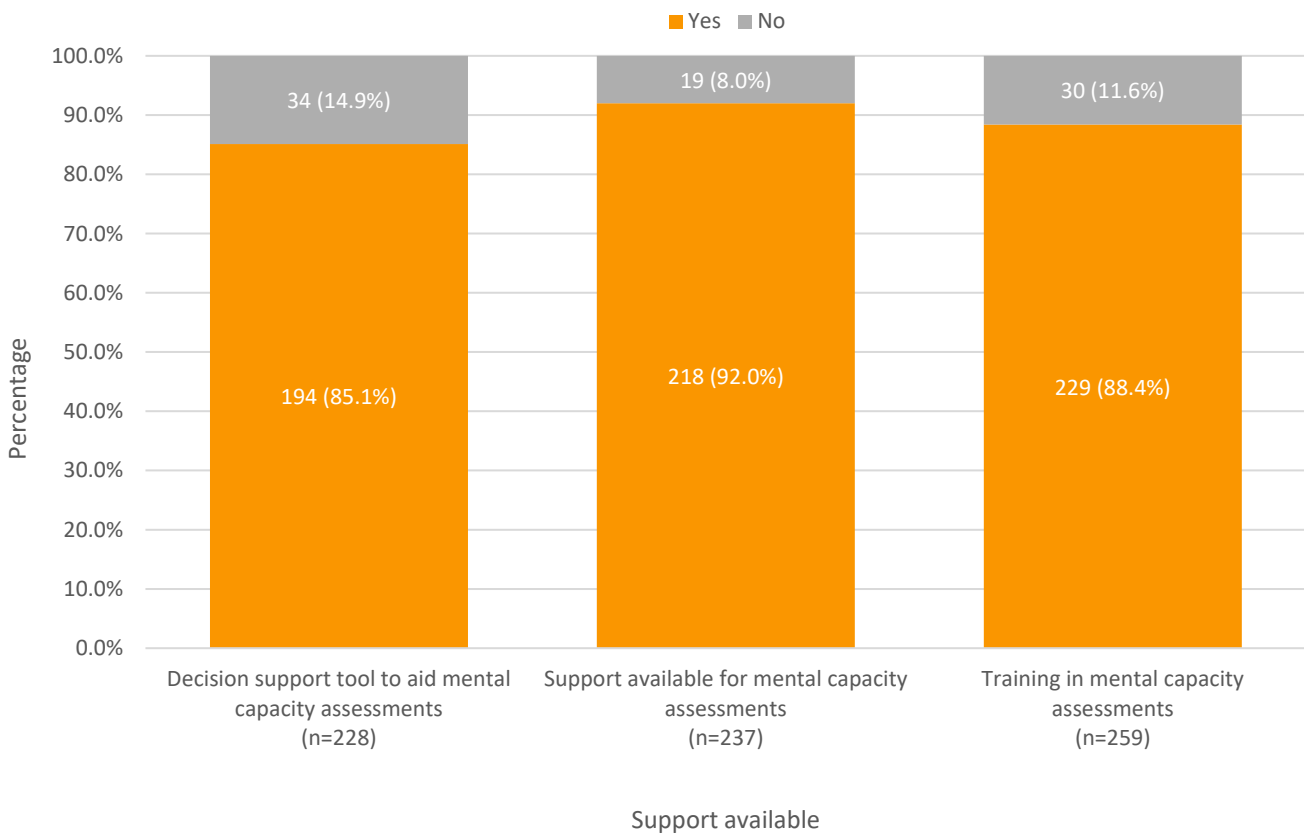
### Improving confidence to make mental capacity assessments

A lack of understanding of the Mental Capacity Act and the lack of specialist advice and support for complex situations have been identified as barriers to the effective implementation of mental capacity assessments.<sup>[20]</sup> Although 277/475 (58.3%) health and social care survey respondents assessed mental capacity as part of their role within the acute setting (T7.6), only 169/277 (61.0%) felt confident to do so.

T7.6 Acute setting only - mental capacity assessments are made as part of your role	Number of responses	%
Yes	277	58.3
No	142	29.9
Not applicable - not part of my job role	56	11.8
<b>Subtotal</b>	<b>475</b>	
Not answered	9	
<b>Total</b>	<b>484</b>	

Health and social care professional survey data

Health and social care survey respondents reported wide use of decision support tools and training in mental capacity assessments (F7.4), and those who had received mental capacity assessment training within the previous two years, reported an improvement in confidence in carrying out the assessments (78/97; 80.4%).

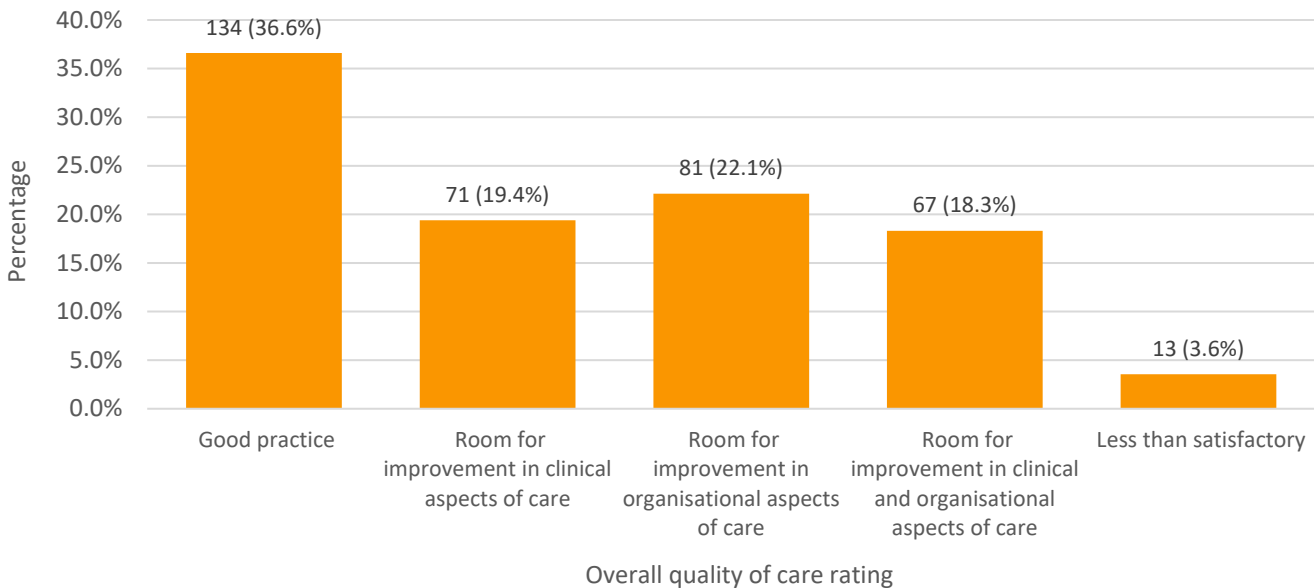


#### F7.4 Support and training for mental capacity assessments

Health and social care professional survey data

## 8 OVERALL QUALITY OF CARE

Reviewers rated the overall quality of acute care as good for 134/366 (36.6%) patients. They found room for improvement in 219/366 (59.8%) cases reviewed, and less than satisfactory care in 13/366 (3.6%) cases (F8.1).



### F8.1 Assessment of overall quality of care

*Reviewer assessment form data; n=366*

Clinicians completing questionnaires highlighted where improvements could have been made for patients with a learning disability admitted to hospital. These included identification of care needs at the point of admission, earlier and more consistent access to an acute hospital learning disability service, more robust approaches to the assessment of mental capacity, and greater involvement of family and carers to support the assessment and care provided to patients.

Clinicians completing questionnaires in their hospitals believed the care was equitable for 588/626 (93.9%) patients with a learning disability. In contrast, the reviewers found that care was equitable for 251/342 (73.4%) patients. In their opinion, for 91/342 (26.6%) patients there was a deviation from the standard of care typically provided to a person of the same demographics without a learning disability (T8.1).

T8.1 There was a deviation to the standard treatment that would be provided to a person of the same demographics without a learning disability	Clinician questionnaire		Reviewer assessment form	
	Number of patients	%	Number of patients	%
Yes	38	6.1	91	26.6
No	588	93.9	251	73.4
<b>Subtotal</b>	<b>626</b>		<b>342</b>	
Unknown	40		24	
<b>Total</b>	<b>666</b>		<b>366</b>	

*Clinician questionnaire and reviewer assessment form data*

Reviewers considered that the fact that a patient had a learning disability impacted on the quality of physical healthcare they received in 71/345 (20.6%) cases reviewed; in 5/77 cases there was a positive impact, while for 66/71 there was a negative impact (T8.2). This included factors such as delays in the completion of investigations or in making a diagnosis, based on a failure to implement the required reasonable adjustments or a lack of awareness for the potential of diagnostic overshadowing.

T8.2 Having a learning disability impacted on the quality of physical healthcare received by patients	Number of patients	%
Yes - positive impact	5	1.4
Yes - negative impact	66	19.1
No	274	79.4
<b>Subtotal</b>	<b>345</b>	
Unknown	21	
<b>Total</b>	<b>366</b>	

Reviewer assessment form data

There were examples throughout the study of excellent care provision. Involvement of an acute hospital learning disability service to support the delivery of care improved the quality of care provided, leading to good practice in 87/193; 45.1% patients (F8.2).

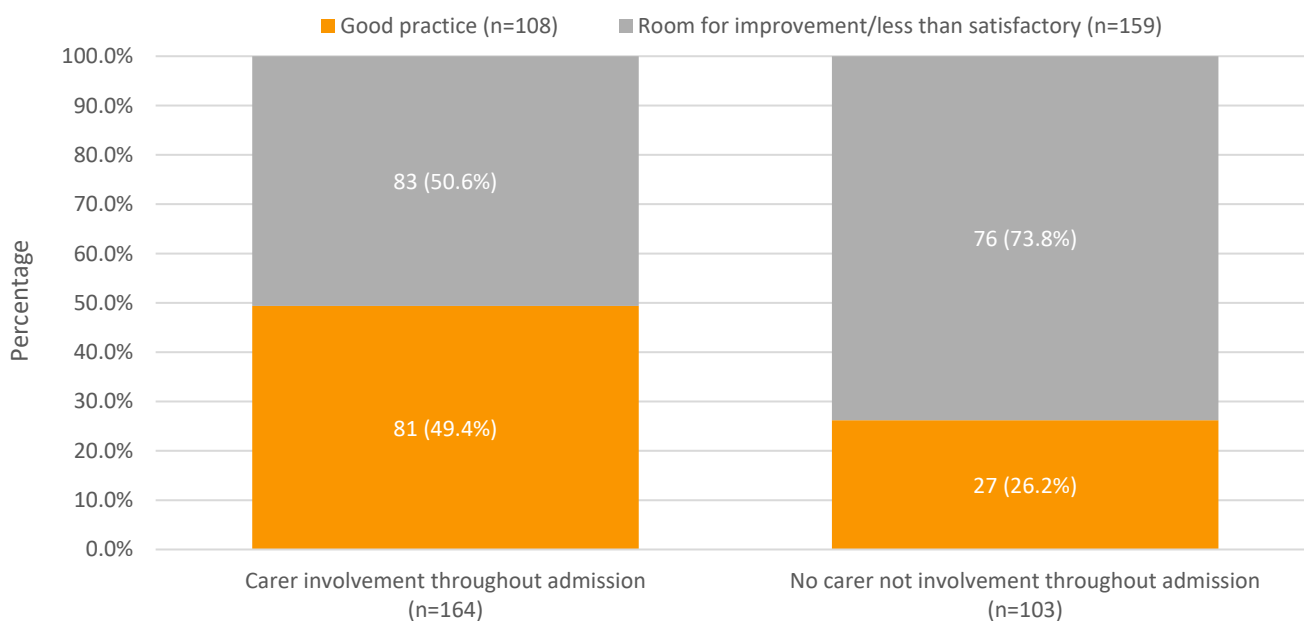


F8.2 Learning disability service involvement and quality of care

Reviewer assessment form data

### Impact of carers on the quality of care

Care provided was more likely to be graded as good when the patient was accompanied compared to when they were alone (93/219; 42.5% vs 31/96; 32.3%) and when carers were involved throughout the admission to hospital (F8.3). Carer survey respondents felt that their role as a carer was acknowledged by the hospital team in 32/42 cases.



### F8.3 Carer involvement throughout the admission and overall quality of care rating

*Reviewer assessment form data*

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## GLOSSARY

<b>Adaptive skills/functioning</b>	This refers to the collection of conceptual, social, and practical skills learned and performed by people in their everyday lives to function independently and meet environmental demands.
<b>Do not attempt cardiopulmonary resuscitation (DNACPR)</b>	A decision that means that if a person's heart or breathing stops, healthcare professionals will not attempt to restart them.
<b><u>Equality Act (2010)</u></b>	A law that protects people from discrimination in the workplace and in wider society, including healthcare settings.
<b>Health and welfare lasting power of attorney (LPA)</b>	Giving someone power of attorney means giving another person the right to make decisions about your care and welfare.
<b>Healthcare passport</b>	A document that is a quick and easy way to give health and social care professionals more information about you to help them provide right care and treatment.
<b>Learning difficulty</b>	A reduced ability for a specific form of learning and includes conditions such as dyslexia (reading), dyspraxia (affecting physical co-ordination) and attention deficit hyperactivity disorder (ADHD).
<b>Learning disability</b>	A significantly reduced intellectual ability to understand new or complex information, to learn new skills (impaired intelligence), with a reduced ability to cope independently (impaired social functioning), which started before adulthood.
<b>Learning disability severity</b>	<p>Learning disabilities can be classified by severity:</p> <ul style="list-style-type: none"> <li>- <b>Mild:</b> Likely to result in some difficulties in the acquisition and comprehension of complex language concepts and academic skills. Most people can manage basic self-care, domestic, and practical activities, and can live and work relatively independently, but may require appropriate support.</li> <li>- <b>Moderate:</b> Likely to have basic language and academic skills, but some will manage basic self-care, domestic, and practical activities. Most will need considerable and consistent support to live and work independently.</li> <li>- <b>Severe:</b> Have very limited language and academic skills and may also have motor impairments. Typically need daily support in a supervised environment for adequate care but may acquire basic self-care skills with intensive training.</li> <li>- <b>Profound:</b> Results in very limited communication skills and may have basic concrete skills. May have motor and sensory impairments and typically need daily support in a supervised environment for adequate care.</li> </ul>
<b><u>Mental Capacity Act 2005</u></b>	This legislation in England and Wales protects people aged 16+ who may lack the capacity to make specific, daily, or major decisions, such as regarding healthcare, treatment, or finances.
<b>Mental capacity assessment</b>	A mental capacity assessment determines whether a patient can understand information sufficiently to engage in decision-making about their healthcare.
<b>Reasonable adjustment</b>	A legal requirement to ensure health services are accessible to all disabled people.



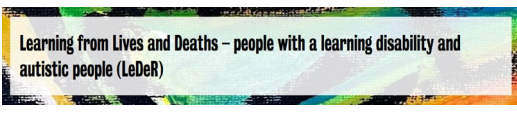

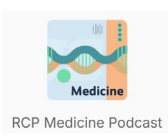
## USEFUL RESOURCES – FOR PATIENTS

	<p><a href="#"><u>Mencap - Learning disability charity</u></a>  <a href="#"><u>Mencap - Learning disability registers - Easy read</u></a>  <a href="#"><u>Mencap - Treat me well campaign</u></a>  <a href="#"><u>Mencap Cymru - Wales - Learning Disability Legal Guides</u></a></p>
	<p><a href="#"><u>Innovate Trust - Welsh Learning disability charity</u></a></p>
	<p><a href="#"><u>Foundation for People with Learning Disabilities</u></a>  <a href="#"><u>Burdett discharge planner - Easy read</u></a></p>
	<p><a href="#"><u>Speak up - Ask, Listen, Do</u></a></p>
	<p><a href="#"><u>The Challenging Behaviour Foundation</u></a></p>
	<p><a href="#"><u>NHS England - Health and care passport – plain English</u></a>  <a href="#"><u>NHS England - Making a plan for your health and care if you become very ill</u></a></p>
	<p><a href="#"><u>Jersey Government</u></a></p>
	<p><a href="#"><u>SeeAbility - Learning disability charity</u></a></p>
	<p><a href="#"><u>Downs Syndrome Association</u></a></p>
	<p><a href="#"><u>Down Syndrome UK</u></a></p>
	<p><a href="#"><u>Autistica - charity</u></a></p>
	<p><a href="#"><u>LeDeR 2023 Accessible video</u></a></p>
	<p><a href="#"><u>careLeD - Helping yourself</u></a>  <a href="#"><u>careLeD - Helping others</u></a>          (Not for use in Northern Ireland)</p>

## USEFUL RESOURCES – FOR CARERS

	<a href="#"><u>Carers UK</u></a>
	<a href="#"><u>Carers Trust</u></a>
	<a href="#"><u>Carer Passport Schemes</u></a>
	<a href="#"><u>Carers' Resource - Caring for someone in hospital</u></a>

## USEFUL RESOURCES – FOR HEALTHCARE PROFESSIONALS

	<a href="#"><u>NG11: Challenging behaviour and learning disabilities: prevention and interventions for people with learning disabilities whose behaviour challenges</u></a> <a href="#"><u>QS187: Learning disability: care and support of people growing older</u></a> <a href="#"><u>NG96: Care and support of people growing older with learning disabilities</u></a>
	<a href="#"><u>Learning Disability Wales</u></a>
	<a href="#"><u>NHS Wales Performance and Improvement - Learning Disability</u></a>
	<a href="#"><u>Learning from Lives and Deaths – people with a learning disability and autistic people (LeDeR)</u></a>
	<a href="#"><u>Royal College of Emergency Medicine - Learning disabilities toolkit</u></a>
	<a href="#"><u>Royal College of Occupational Therapists - Principles to enable fulfilled lives when supporting people with learning disabilities</u></a>
	<a href="#"><u>Royal College of Physicians Medicine Podcast - Medical practice in adults with a learning disability</u></a>

 <p>Royal College of Physicians</p>	<p><u>Royal College of Physicians - Training programme to meet the medical needs of adults with a learning disability</u></p>
 <p>Department of Health An Roinn Sláinte Máinnystríe O Poustle www.health-ni.gov.uk</p>	<p><u>Health Northern Ireland - Learning disability service model for Northern Ireland - We Matter</u></p>
 <p>Northern Ireland Practice &amp; Education Council for Nursing and Midwifery</p>	<p><u>Northern Ireland Practice &amp; Education Council for Nursing and Midwifery - Learning Disability Nursing: Equity of Access and Outcome</u></p>
 <p>Medicines &amp; Healthcare products Regulatory Agency</p>	<p><u>Medicines &amp; Healthcare products Regulatory Agency - Bed rails guidance</u></p>
<p>General Medical Council</p>	<p><u>General Medical Council - Decision making and consent - professional standards</u></p>
	<p><u>British Medical Association - Guidance: Consent and refusal by adults with decision making capacity</u></p>
 <p>Professional Record Standards Body</p>	<p><u>Professional Record Standards Body - About Me Standard</u></p>
<p>Learning Disability Register Inclusion Tool</p>	<p><u>Inclusion-tool-Jan-2019-3.pdf</u></p>

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